

## CITY OF SOUTH PASADENA CITY COUNCIL

## <u>A G E N D A</u> SPECIAL MEETING WEDNESDAY, JANUARY 12, 2022 AT 6:30 P.M.

## CITY COUNCIL CHAMBERS 1424 MISSION STREET, SOUTH PASADENA, CA 91030 VIA ZOOM TELECONFERENCE

#### South Pasadena City Council Statement of Civility

As your elected governing board, we will treat each other, members of the public, and city employees with patience, civility and courtesy as a model of the same behavior we wish to reflect in South Pasadena for the conduct of all city business and community participation. The decisions made tonight will be for the benefit of the South Pasadena community and not for personal gain.

#### NOTICE ON PUBLIC PARTICIPATION & ACCESSIBILITY

Pursuant to Government Code Section 54953, subdivision (e) (3), the City Council may conduct its meetings remotely and be held via video conference. The City Council may allow public participation to continue via live public comment conducted over ZOOM.

The South Pasadena City Council Meeting for <u>January 12, 2022</u> will be conducted virtually from the Council Chambers, Amedee O. "Dick" Richards, Jr., located at 1424 Mission Street, South Pasadena.

The Meeting will be available

- Live Broadcast via the website http://www.spectrumstream.com/streaming/south\_pasadena/live.cfm
- Via Zoom <u>https://us06web.zoom.us/i/82599992830</u>
- Webinar ID: 825 9999 2830

To maximize public safety while still maintaining transparency and public access, members of the public can observe the meeting via Zoom in one of the three methods below.

- 1. Go to the Zoom website, https://zoom.us/join and enter the Zoom Meeting information; or
- 2. Click on the following unique Zoom meeting link: https://us06web.zoom.us/j/82599992830or
- 3. You may listen to the meeting by calling: +1-669-900-6833 and entering the Zoom Meeting ID and Passcode when prompted.

For additional Zoom assistance with telephone audio, you may find your local number at: https://zoom.us/u/aiXV0TAW2

CALL TO ORDER:	Mayor	Michael Cacciotti
ROLL CALL:	Mayor Mayor Pro Tem Councilmember Councilmember Councilmember	Michael Cacciotti Jon Primuth Jack Donovan Diana Mahmud Evelyn G. Zneimer
PLEDGE OF ALLEGIANCE:	Councilmember	Diana Mahmud

**PUBLIC COMMENT AND SUGGESTIONS** Pursuant to Government Code Section 54954.3, public comment is limited to items on the special meeting agenda only.

The City Council welcomes public input, public comment will only be available at the beginning of the meeting and limited to items on the special agenda. Members of the public may participate **by means of** <u>one</u> of the following options:

Option 1:

Participants will be able to "raise their hand" using the Zoom icon during the meeting, and they will have their microphone un-muted during comment portions of the agenda to speak for up to 3 minutes per item.

Option 2:

Email public comment(s) to <a href="mailto:ccpubliccomment@southpasadenaca.gov">ccpubliccomment@southpasadenaca.gov</a>.

Public Comments received in writing <u>will not be read aloud at the meeting</u>, but will be part of the meeting record. Written public comments will be uploaded online for public viewing under Additional Documents. There is no word limit on emailed Public Comment(s). Please make sure to indicate:

1) Name (optional), and

2) Agenda item you are submitting public comment on.

3) Submit by no later than 2:00 p.m., on Wednesday, January 12, 2022.

# PRESENTATION

## 1. INTRODUCTION OF STAFF

Tameka J. Cook, Chief City Clerk Domenica Megerdichian, Deputy City Manager

# CONSENT

## 2. <u>ADOPTION OF A RESOLUTION AUTHORIZING REMOTE TELECONFERENCE</u> <u>MEETINGS OF THE LEGISLATIVE BODIES OF THE CITY</u>

## RESOLUTION

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SOUTH PASADENA, CALIFORNIA, AUTHORIZING REMOTE TELECONFERENCE MEETINGS OF THE LEGISLATIVE BODIES OF THE CITY OF SOUTH PASADENA FOR THE PERIOD OF JANUARY 12 THROUGH FEBRUARY 12, 2022, PURSUANT TO BROWN ACT PROVISIONS

#### **Recommendation**

It is recommended that the City Council approve the attached authorizing remote teleconference meetings of the legislative bodies of the City.

## STUDY SESSION

## 3. CELL TOWER REVENUE DESIGNATION

## **Recommendation**

- 1. Receive and file presentation by Bartel & Associates
- 2. That the City Council give direction on the use of the Cell Tower Revenue.

#### 4. UPDATE ON CURRENT CAPITAL IMPROVEMENT PROGRAM (CIP) PROJECTS AND DISCUSSION OF FISCAL YEAR 2022 -2026 CIP PROJECTS

## ADJOURNMENT

## FOR YOUR INFORMATION

#### FUTURE CITY COUNCIL MEETINGS (OPEN SESSION)

January 19, 2022	Regular City Council Meeting	Council Chamber	7:00 p.m.
February 2, 2022	Regular City Council Meeting	Council Chamber	7:00 p.m.

#### PUBLIC ACCESS TO AGENDA DOCUMENTS AND BROADCASTING OF MEETINGS

City Council meeting agenda packets, any agenda related documents, and additional documents are public available online for inspection the City's website: on https://www.southpasadenaca.gov/government/city-council-meetings/2021-council-meetings.

Regular meetings are live streamed via the internet at: http://www.spectrumstream.com/streaming/south\_pasadena/live.cfm

#### AGENDA NOTIFICATION SUBSCRIPTION

If you wish to receive an agenda email notification please contact the City Clerk's Division via email at CityClerk@southpasadenaca.gov or call (626) 403-7230.



#### ACCOMMODATIONS

The City of South Pasadena wishes to make all of its public meetings accessible to the public. If (626) 403-7230 or CityClerk@southpasadenaca.gov. Upon request, this agenda will be made available in appropriate alternative formats to persons with disabilities. Notification at least 48 hours prior to the meeting will assist staff in assuring that reasonable arrangements can be made to provide accessibility to the meeting (28 CFR 35.102-35.104 ADA Title II).

## **CERTIFICATION OF POSTING**

I declare under penalty of perjury that I posted this notice of agenda for the meeting to be held on January 12, 2022, on the bulletin board in the courtyard of City Hall at 1414 Mission Street, South Pasadena, CA 91030, and on the City's website as required by law, on the date listed below.

01/10/ 2022	Tameka J. Cook
Date	Tameka J. Cook, Chief City Clerk



# City Council Agenda Report

DATE:	January 12, 2022
FROM:	Arminé Chaparyan, City Manager Ac
PREPARED BY:	Lucy Demirjian, Director of Management Services Andrew L. Jared, City Attorney
SUBJECT:	Adoption of a Resolution Authorizing Remote Teleconference Meetings of the Legislative Bodies of the City

#### Recommendation

It is recommended that the City Council approve the attached authorizing remote teleconference meetings of the legislative bodies of the City.

#### **Discussion/Analysis**

For the past few weeks, COVID-19 cases in Los Angeles County have surged with the highly transmissible Omicron variant of the virus. The City has implemented several precautionary measures to ensure the health and safety of the community, including a return to fully virtual meetings of legislative bodies during the months of January and February.

City facilities are open and municipal services are available to residents and businesses. Appointments are highly encouraged and online services are available to continue to provide services to the community. In-person events have been cancelled or postponed to prevent the spread of the virus.

On March 12, 2020, Governor Gavin Newsom signed Executive Order N-25-20 giving state and local public health officials the authority to issue guidance limiting or recommending limitations upon attendance at public assemblies, conferences or other mass events. In response to the COVID-19 statewide emergency, the South Pasadena City Council adopted Resolution No. 7646 declaring a local emergency on March 18, 2020.

Most recently, on September 17, 2021, the Los Angeles County Public Health Officer issued a revised order, Responding Together At Work and In the Community, requiring operators of indoor bars and lounges to verify the COVID-19 vaccination status of their patrons and employees.

On September 16, 2021, Governor Newsom signed Assembly Bill 361 (AB 361) which amends the Ralph M. Brown Act to allow meetings of legislative bodies to be conducted via teleconference under certain conditions.

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Emergency Declaration/AB 361 January 12, 2022 Page 2 of 4

AB 361 allows a local agency legislative body to hold a meeting utilizing teleconferencing without complying with the Brown Act's standard teleconferencing requirements if the Governor has proclaimed a State of Emergency and any of the following circumstances are present:

- State or local officials have imposed or recommended measures to promote social distancing.
- The meeting is being held for the purposes of determining, by majority vote, whether as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees.
- The legislative body has determined by majority vote that as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees.

If those circumstances are met and the City passes a resolution authorizing holding meetings by teleconference, then the City may hold meetings by teleconference if they comply with the following standards:

- Notice of the meeting must be given as required by the Brown Act.
- The agenda must state how members of the public can access the meeting and offer public comment, including attendance by call-in option and/or internet-based service option. If the meeting broadcast or access to participation is disrupted (e.g., by technology issues), the City cannot take further action on agenda items until public access to the meeting is restored.
- The City cannot require public comments be submitted in advance of the meeting, but instead must provide an opportunity for real-time participation by members of the public. The City can encourage public comment be submitted before meetings.
- If the City provides a timed public comment period for each agenda item (i.e., 20 minutes per item), it cannot close public comment until that time period has concluded. If the City does not provide a timed public comment period for each agenda item, then it must allow a reasonable amount of time for members of the public to participate.

# Background

Beginning in March 2020, Governor Newsom issued a series of Executive Orders aimed at containing the novel coronavirus. Executive Orders—N-25-20, N-29-20, and N-35-20 (Brown Act Orders) waived requirements in the Brown Act expressly or impliedly requiring the physical presence of city councilmembers, staff, or the public at local agency meetings. Specifically, the orders:

- waived the requirement that local agencies provide notice of each teleconference location from which a member of the legislative body will be participating in a public meeting,
- waived the requirement that each teleconference location be accessible to the public,
- waived the requirement that members of the public be able to address the legislative body at each teleconference conference location,
- waived the requirement that local agencies post agendas at all teleconference locations, and,

Emergency Declaration/AB 361 January 12, 2022 Page 3 of 4

• waived the requirement that at least a quorum of the members of the local body participate from locations within the boundaries of the territory over which the local body exercises jurisdiction.

On June 11, 2021, the Governor issued Executive Order N-08-21, to begin winding down some of the prior measures that were adopted to respond to COVID-19. Notably, N-08-21 rescinds the Brown Act Orders, effective September 30, 2021.

On March 18, 2020, pursuant to Government Code Section 8630(c), the South Pasadena City Council adopted Resolution No. 7646 declaring a local emergency, restricting private and public gatherings, and establishing protections for residential and commercial tenants, among other things. The City has renewed the declaration of local emergency on May 5, 2020 (Resolution No. 7648), on June 17, 2020 (Resolution No. 7657), on August 5, 2020 (Resolution No. 7669), on August 19, 2020 (Resolution No. 7678), on October 21, 2020 (Resolution No. 7685), on December 16, 2020, (Resolution No. 7690), on February 17, 2021 (Resolution No. 7703), on April 7, 2021 (Resolution No. 7713), June 2, 2021 (Resolution No. 7721), July 21, 2021 (Resolution No. 7726), September 15, 2021 (Resolution No. 7732), November 3, 2021 (Resolution No. 7743), December 1, 2021 (Resolution No. 7741), and on December 15, 2021 (Resolution No. 7743).

On September 16, Governor Newsom signed AB 361, which allows cities to continue to meet remotely during proclaimed states of emergency under modified Brown Act requirements that are similar but not identical to the rules and procedures established by the Brown Act Orders. Unlike the Brown Act Orders, AB 361 requires the City to make affirmative findings to take advantage of the more flexible teleconferencing standards.

AB 361 added Government Code section 54953, subdivision (e)(3), which states:

"If a state of emergency remains active, or state or local officials have imposed or recommended measures to promote social distancing, in order to continue to teleconference ... the legislative body shall, not later than 30 days after teleconferencing for the first time ... and every 30 days thereafter, make the following findings by majority vote:

(A) The legislative body has reconsidered the circumstances of the state of emergency.

(B) Any of the following circumstances exist:

(i) The state of emergency continues to directly impact the ability of the members to meet safely in person.

(ii) State or local officials continue to impose or recommend measures to promote social distancing."

The attached resolution makes the necessary findings authorizing the City to use teleconferenced meetings for the next 30 days. The City will need to adopt a resolution finding a public need to host teleconferenced meetings at subsequent meetings if it desires to maintain fully remote or hybrid meetings.

The proposed actions to preserve life, property, and public order are consistent with California Government Code section 8634 and South Pasadena Municipal Code Chapter 11.

Emergency Declaration/AB 361 January 12, 2022 Page 4 of 4

The City of South Pasadena is committed to keeping our community safe amidst the recent surges in COVID-19 cases. Since the June 15 reopening of everyday activities in the State of California, there has been a nationwide rise in new COVID-19 cases because of the more contagious Delta and Omicron variants. The Los Angeles County Department of Public Health continues to track variant cases in Los Angeles County.

In light of the drastic increases in cases and resultant hospitalizations, and to lessen the severity of the Omicron and Delta variant surge in Los Angeles County and protect against overwhelming the health care delivery system, the Los Angeles County Public Health Officer issued a revised order on December 31, 2021, revising Isolation and Quarantine Requirements to mainly align with the State Public Health Officer's revised Guidance issued December 30, 2021.

As recently as January 5, 2022, the Los Angeles County Public Health Officer issued latest revised order, Responding Together At Work and In the Community, Beyond the Blueprint for a Safer Economy, High Transmission- Encouraging COVID-19 Vaccination and Booster dose coverage with significant risk reduction measures, updating masking requirements for employers effective no later than January 17, 2022 and updating definitions for mega events effective January 15, 2022 in alignment with the State Public Health Officer's December 31, 2021 Order.

## Legal Review

The City Attorney's office has reviewed this item.

# **Fiscal Impact**

With the State declaration of a health emergency, local COVID-19 response efforts may be eligible for state or federal reimbursement. The costs of responding to COVID-19 are unknown at this time due to evolving conditions but are being tracked by staff. The costs of conducting teleconference meetings have been factored into the City's budget.

## Public Notification of Agenda Item

The public was made aware that this item was to be considered this evening by virtue of its inclusion on the legally publicly noticed agenda, posting of the same agenda and reports on the City's website.

# Attachment:

1. City Council Resolution

# CITY OF SOUTH PASADENA RESOLUTION NO. XXXX

# A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SOUTH PASADENA, CALIFORNIA, AUTHORIZING REMOTE TELECONFERENCE MEETINGS OF THE LEGISLATIVE BODIES OF THE CITY OF SOUTH PASADENA FOR THE PERIOD OF JANUARY 13, 2022 THROUGH FEBRUARY 12, 2022, PURSUANT TO BROWN ACT PROVISIONS

**WHEREAS**, the City of South Pasadena is committed to preserving and nurturing public access and participation in the meetings of its legislative bodies; and

WHEREAS, all meetings of the City of South Pasadena's legislative bodies are open and public, as required by the Ralph M. Brown Act (Cal. Gov. Code 54950 – 54963), so that any member of the public may attend, participate, and watch the City's legislative bodies conduct their business; and

**WHEREAS**, the Brown Act, Government Code section 54953(e), makes provisions for remote teleconferencing participation in meetings by members of a legislative body, without compliance with the requirements of Government Code section 54953(b)(3), subject to the existence of certain conditions; and

WHEREAS, a required condition is that a state of emergency is declared by the Governor pursuant to Government Code section 8625, proclaiming the existence of conditions of disaster or of extreme peril to the safety of persons and property within the state caused by conditions as described in Government Code section 8558; and

WHEREAS, a proclamation is made when there is an actual incident, threat of disaster, or extreme peril to the safety of persons and property within the jurisdictions that are within the City's boundaries, caused by natural, technological, or human-caused disasters; and

WHEREAS, it is further required that state or local officials have imposed or recommended measures to promote social distancing, or, the legislative body meeting in person would present imminent risks to the health and safety of attendees; and

WHEREAS, on March 4, 2020, Governor Gavin Newsom declared a state of emergency to exist in California as a result of COVID; and

**WHEREAS,** on March 4, 2020, the Chair of the Los Angeles County Board of Supervisors and the Los Angeles County Health Officer declared a local emergency and a local health emergency, respectively, as a result of COVID-19; and

WHEREAS, on March 18, 2020, the South Pasadena City Council adopted Resolution No. 7646 declaring a local emergency, restricting private and public gatherings, and establishing protections for residential and commercial tenants, among other things; and the South Pasadena City Council has renewed the declaration of local emergency on May 6, 2020 (Resolution No. 7648), June 17, 2020 (Resolution No. 7657), August 5, 2020 (Resolution No. 7669), August 19,

2020 (Resolution No. 7678), October 21, 2020 (Resolution No. 7685), December 16, 2020 (Resolution No. 7690), February 17, 2021 (Resolution No. 7703), April 7, 2021 (Resolution No. 7713), June 2, 2021 (Resolution No. 7721), July 21, 2021 (Resolution No. 7726), September 15, 2021 (Resolution No. 7732), November 3, 2021 (Resolution Nos. 7734 and 7739), December 1, 2021 (Resolution No. 7741), and December 15, 2021 (Resolution No. 7743); and

WHEREAS, on September 16, 2021, Governor Newsom signed AB 361, which allows cities to continue to meet remotely during proclaimed states of emergency under modified Brown Act requirements that are similar but not identical to the rules and procedures established by the Brown Act Orders; and

WHEREAS, on December 31, 2021, in light of the drastic increases in cases and resultant hospitalizations, and to lessen the severity of the Omicron and Delta variant surge in Los Angeles County and protect against overwhelming the health care delivery system, the Los Angeles County Public Health Officer issued a revised order revising Isolation and Quarantine Requirements to mainly align with the State Public Health Officer's revised Guidance.

WHEREAS, as recently as January 5, 2022, the Los Angeles County Public Health Officer issued latest revised order, Responding Together At Work and In the Community, Beyond the Blueprint for a Safer Economy, High Transmission- Encouraging COVID-19 Vaccination and Booster dose coverage with significant risk reduction measures, updating masking requirements for employers effective no later than January 17, 2022 and updating definitions for mega events effective January 15, 2022 in alignment with the State Public Health Officer's December 31, 2021 Order.

**WHEREAS,** the City previously adopted Resolution No. 7734 finding that the requisite conditions exist for the City of South Pasadena to conduct teleconference meetings under California Government Code section 54953(e); and

**WHEREAS**, Government Code section 54953(e)(3) requires the legislative body adopt certain findings by majority vote within 30 days of holding a meeting by teleconference under Government Code section 54953(e), and then adopt such findings every 30 days thereafter; and

**WHEREAS,** the City will continue to ensure public access to meetings of its legislative bodies pursuant to the relevant sections of the Government Code as it has done throughout the Governor's declaration of a State of Emergency.

**WHEREAS**, the City of South Pasadena desires to continue to have the ability to hold its public meetings by teleconference consistent with Government Code section 54953(e).

## NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF SOUTH PASADENA, CALIFORNIA, DOES RESOLVE, DECLARE, DETERMINE AND ORDER AS FOLLOWS:

**SECTION 1. Recitals.** The preceding Recitals are true and correct and are hereby incorporated and adopted as findings and determinations by the City Council as if fully set forth herein.

SECTION 2. Proclamation. The City Council does hereby find:

A. That a state of emergency continues to exist within our community, and that the Los Angeles County Department of Public Health continues to impose and recommend measures to promote social distancing;

B. That as a consequence of the State and local emergencies and the physical distancing requirements recommended by the State and local public health officers, the City Council does hereby find that the legislative bodies of the City of South Pasadena may conduct their meetings without compliance with paragraph (3) of subdivision (b) of Government Code section 54953, as authorized by subdivision (e) of section 54953, and that such legislative bodies shall comply with the requirements to provide the public with access to the meetings as prescribed in paragraph (2) of subdivision (e) of section 54953; and

C. That the City will continue to ensure public access to meetings of its legislative bodies pursuant to the relevant sections of the Government Code as it has done throughout the Governor's declaration of a State of Emergency.

**SECTION 3. Remote Teleconference Meetings.** The City Manager and legislative bodies of the City of South Pasadena are hereby authorized and directed to take all actions necessary to carry out the intent and purpose of this Resolution including, conducting open and public meetings in accordance with Government Code section 54953(e) and other applicable provisions of the Brown Act. Furthermore, City Manager and staff are directed to return to the City Council no later than thirty (30) days after the adoption of this resolution for the City Council to consider whether to again make the findings required to meet under the modified teleconference procedures of AB 361.

**SECTION 4. Effective Date of Resolution**. This Resolution shall take effect immediately upon its adoption and shall be effective until the earlier of February 12, 2022, or such time the City Council adopts a subsequent resolution in accordance with Government Code section 54953(e)(3) to extend the time during which the legislative bodies of the City of South Pasadena may continue to teleconference without compliance with paragraph (3) of subdivision (b) of section 54953.

**PASSED, APPROVED AND ADOPTED** on this 12<sup>th</sup> day of January, 2022.

Michael A. Cacciotti, Mayor

ATTEST:

**APPROVED AS TO FORM:** 

Tameka J. Cook, Chief City Clerk

Andrew L. Jared, City Attorney



SUBJECT:	Cell Tower Revenue Designation
PREPARED BY:	Ken Louie, Interim Director of Finance
FROM:	Arminé Chaparyan, City Manager Ac
DATE:	January 12, 2022

#### Recommendation

- 1. Receive and file presentation by Bartel & Associates
- 2. That the City Council give direction on the use of the Cell Tower Revenue.

#### Background

This item was presented and discussed at length during the regularly scheduled November 10, 2020 City Council meeting. At that meeting, the City Council determined that they had additional questions that would require the actuarial and author of report to be present to field questions. A representative from Bartel & Associates will be on hand this evening.

During Fiscal Year 2020-2021, the City Council approved a new cell tower lease that resulted in the City receiving a one-time payment of \$4,374,439, in lieu of receiving annual payments. When the funds were received, the City Council asked the Finance Commission to research and give direction on the most prudent use of these funds. The City Council and Finance Commission would later concur on the use of these funds to pay down pension liability with CalPERS ("PERS") and Other Post-Employment Benefits (OPEB). The City then secured the services of Bartel Associates, LLC ("Bartel") to perform a thorough analysis of both the City's pension obligations as well as the City's OPEB obligations. Upon completion of their analysis (actuarial and financial), they provided a detailed breakdown and payment options to the Finance Commission at the Commission's regularly scheduled meeting of September 23, 2021. At that meeting, after hearing the complete presentation, the Commission came to agreement on a specific recommendation to be forwarded to the City Council.

#### **Discussion/Analysis**

The City of South Pasadena has 2 major PERS plans (Miscellaneous and Safety) and 3 PEPRA plans (Miscellaneous, Police and Fire). The PEPRA plans by definition are self-funding by the ensuring that employees pay their share of retirement costs. Conversely, the Miscellaneous plan is 71% funded with an Unfunded Liability of \$15.5 million. The Safety plan is 68% funded with an Unfunded Liability of \$30.2 million. Additionally, the City has a liability with regards to its Other Post-Employment Benefits (OPEB) that are underfunded by \$17.4 million.

Cell Tower Revenue Designation January 12, 2022 Page 2 of 2

The Finance Commission has made the formal recommendation as to the usage of the \$4.3 million Cell Tower revenue. The recommendation is to put \$600,000 in a trust to account for the future OPEB liability with the balance (\$3.7+ million) to be paid directly to PERS to help offset the Unfunded Liability.

#### **Public Notification of Agenda Item**

The public was made aware that this item was to be considered this evening by virtue of its inclusion on the legally publicly noticed agenda, posting of the same agenda and reports on the City's website.

#### **Fiscal Impact**

Depositing \$600,000 of these funds into a trust for OPEB and simultaneously depositing the balance (\$3.7+ million) with PERS will net an annual savings of \$275,000 when comparing the 7% value of a PERS deposit to the current .5% earned in LAIF.

#### **Commission Review**

Commission has stated their recommendation in this report.

Attachment: September 23, 2021 Commission Staff Report

# **ATTACHMENT 1**

# September 23, 2021 Commission Staff Report

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DATE: FROM:	September 23, 2021 Elaine Aguilar, Interim Assistant City Manager
SUBJECT:	Ken Louie, Interim Finance Director Funding Alternatives for Pension and Other Post-Employment
Sebulen	Benefits Liability (OPEB)

#### Recommendation

It is recommended that the Finance Commission make a recommendation to the City Council regarding the Commission's preferred funding alternative and funding amount.

#### **Discussion/Analysis**

Bartel Associates, LLC ("Bartel") has been secured to perform a thorough analysis of both the City's pension obligations as well as the City's OPEB obligations. Upon completion of their analysis (actuarial and financial) they will provide the City a detailed breakdown and recommendation. At the time of this report, Bartel has not submitted their report or recommendations but still plan to make a full presentation at this meeting. The report will be forwarded to the Commission as soon as it is received.

## Background

The City provides government employee pensions through the California Public Employee Retirement System (CalPERS). In addition, pursuant to law and various memorandum of understanding with the City's bargaining units, eligible employees may receive reimbursement of health insurance costs. The health insurance reimbursements are "Other Post-Employment Benefits" or OPEB. There are on-going annual and "long term" costs associated with the provision of OPEB and pensions. The City Council has been aware of these looming liabilities, and previously requested that the Finance Commission evaluate funding alternatives to assist in paying for these costs. In addition, this item is listed on the Finance Commission's 2021 Work Plan.

During Fiscal Year 2020-2021, the City Council approved a new cell tower lease that resulted in the City receiving a one-time payment of \$4,374,439, in lieu of receiving annual payments. When the funds were received, the City Council asked the Finance Commission to comment on the possible use of these one-time funds. When the Finance Commission reviewed the budget for the current fiscal year, one of the discussion items was the possible use of these funds. There was Commission concurrence that the Council should consider using the entirety of the cell tower revenues towards the pension and OPEB liabilities. This was reported back to the City

Property and Sales Tax Update January 28, 2021 Page 2

Council as part of the FY 2022 Budget approval process. As of this date, the City Council has not made a final determination regarding the use of the cell tower funds, however, the Council did direct staff to pull the revenue out of Undesignated General Fund Reserves, and allocate the funds to a new General Fund Designated Reserve, Cell Tower Revenue. The intent was to keep these funds separate until the Council takes formal action to spend the funds.

In addition to the one-time cell tower revenues, the City will be receiving one-time Federal COVID recovery funds, known as ARPA funding. The ARPA funding is currently estimated at \$6,059,235. Before allocating any of these one-time funding sources, the Council embarked on a strategic planning process that will among other things, assist in allocating these funds. Information regarding the strategic planning process can be found at the two links below:

https://www.southpasadenaca.gov/Home/Components/News/News/2677/714?backlist=%2f

https://www.southpasadenaca.gov/government/departments/management-services/strategic-plan

Members of the public and Finance Commissioners are encouraged to participate. The goal is to use the strategic plan to lead into the preparation of the budget and allocation of these one-time funds.

In order to be prepared for the upcoming planning process, additional information needed to be prepared regarding the City's funding alternatives for its pension and OBEB liabilities, and to provide information about future liability if additional funds, above the annual amounts required, were allocated. The City Manager authorized staff to secure the services of Bartel Associates to assist in preparing the financial analysis. In order to have a potential funding amount, staff asked Bartel Associates to assume the use of the \$4 million allocation, as this amount is roughly the amount of the cell tower revenues.

# **Fiscal Impact**

The cost of the services provided by Bartel Associates, is \$23,000. The agreement was previously approved by the City Manager, and funds were included in the FY 2021-2022 Annual Budget for this expense (Finance Department, Contract Services 101-3010-3011-8180).

# Public Notification of Agenda Item

The public was made aware that this item was to be considered this evening by virtue of its inclusion on the legally publicly noticed agenda, posting of the same agenda and reports on the City's website.

# Attachments

1. Bartel Associates Report - To be forwarded separately



CIATES, LLC

# CITY OF SOUTH PASADENA MISCELLANEOUS AND SAFETY PLANS

CalPERS Actuarial Issues – 6/30/20 Valuation Preliminary Results

# Mary Elizabeth Redding, Vice President

Bianca Lin, Assistant Vice President Matthew Childs, Actuarial Analyst Bartel Associates, LLC

September 23, 2021

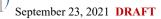
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# DEFINITIONS

# CalPERS

- Established in 1932
- Basis is in California Government Code
- 2.1 million members
  - □ 639,000 public agency members (not State or school employees)
  - $\square$  1,563 public agencies
  - □ \$485 billion assets (9/20/2021)
    - O Largest US pension fund



# 1



# DEFINITIONS

# 

- Administers CalPERS pension plans in accordance with State law and Board policies
  - □ List of pension benefits offered is in State law
  - □ CalPERS calculates benefits, pays retirees, and tracks all data
  - □ CalPERS collects contributions from employees and employers
- CalPERS actuaries determine required contributions, in accordance with Board policies
- CalPERS invests the funds in accordance with Board policies
- www.calpers.ca.gov



## DEFINITIONS

# CalPERS Board

- Meets monthly in Sacramento
- 13 Board members:

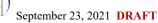
# Elected by Members (6) Public Agency members

School members State members Retirees All members (2)

# Ex Officio (4) State Treasurer State Controller Director of CA. Dept of Human Resources Representative of State Personnel Board

Appointed (3)

Appointed by Governor – elected official of a local government Appointed by Governor – official of a life insurer Appointed by Speaker of Assembly and Senate Rules Committee – public representative



## 3



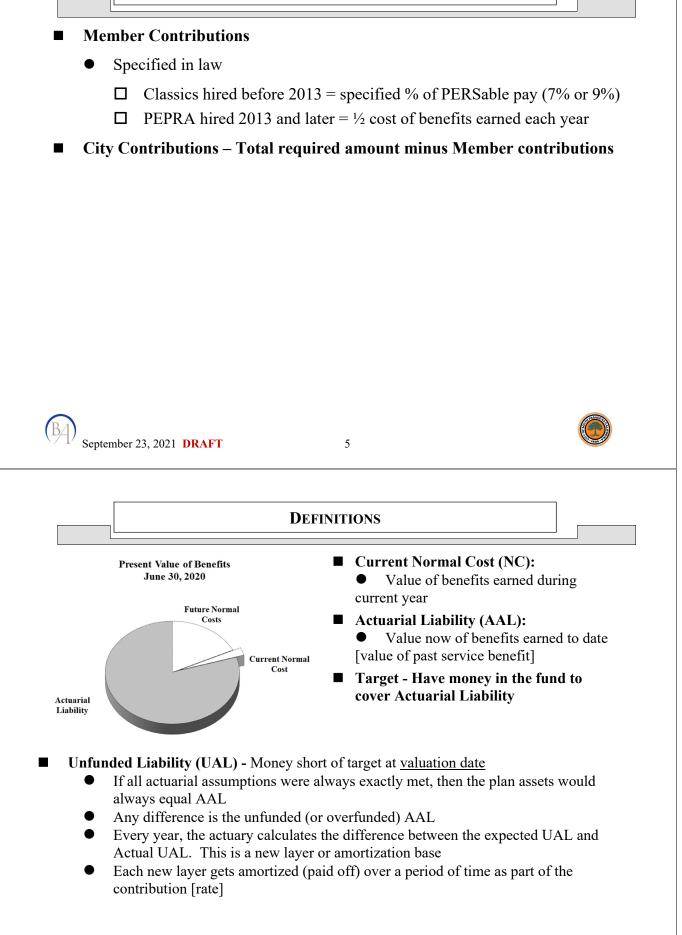
# DEFINITIONS

# CalPERS Defined Benefit Promise:

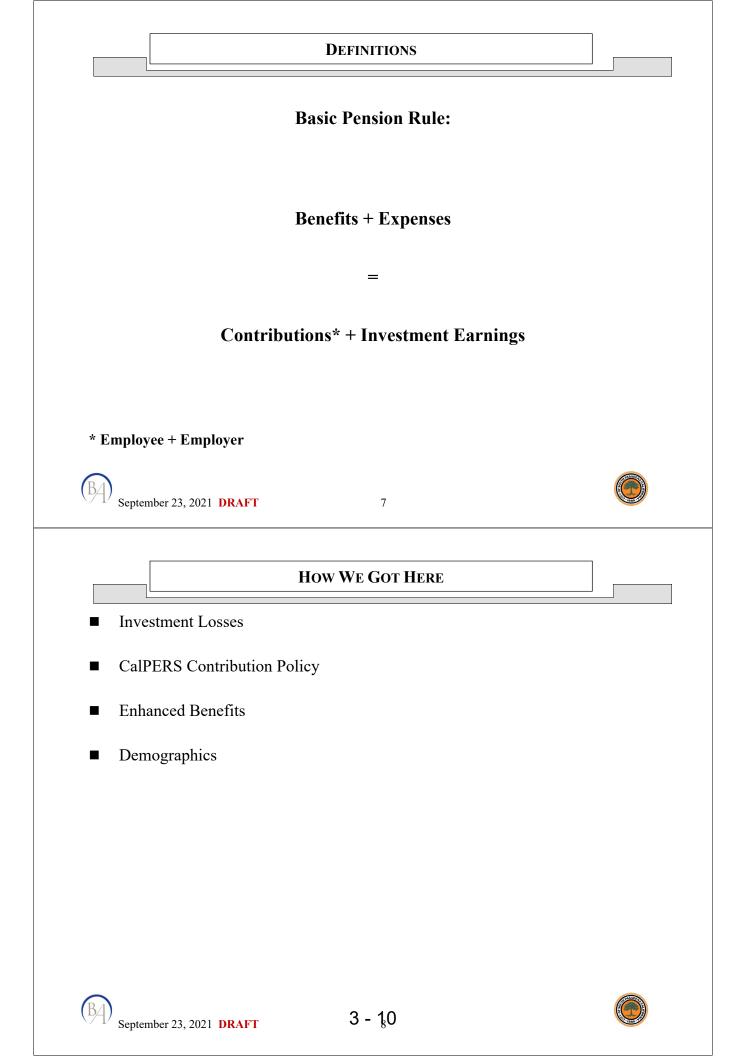
- At retirement, employees receive a monthly annuity for life
- Final average pay (monthly) x years of service x factor
- Cost of living increase up to 2% per year
- City employees have no Social Security



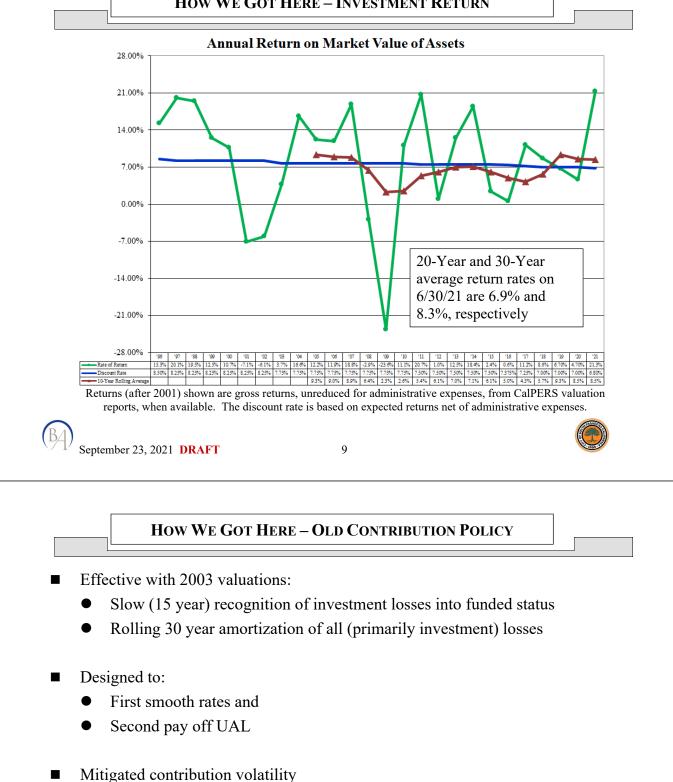








# HOW WE GOT HERE – INVESTMENT RETURN



# HOW WE GOT HERE – ENHANCED BENEFITS

- At CalPERS, Enhanced Benefits implemented using all (future & prior) service
- Typically not negotiated with cost sharing
- City of South Pasadena **did not** adopt Enhanced Benefits

	Tier 1	PEPRA
Miscellaneous	2%@55 FAE1	2%@62 FAE3
• Safety Police & Fire	2%@50 FAE1	2.7%@57 FAE3

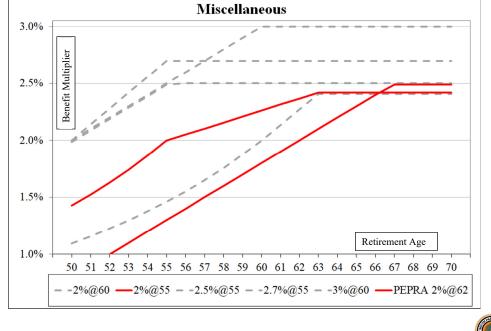
- Note:
  - □ FAE1 is highest one year (typically final) average earnings
  - □ FAE3 is highest three years (typically final three) average earnings
- PEPRA tier implemented for new employees hired after 1/1/13
  - Employee pays half of total normal cost
  - 2021 Compensation limit
    - □ Social Security participants: \$128,059
    - □ Non-Social Security participants: \$153,671 (City of South Pasadena is not in Social Security)

September 23, 2021 **DRAFT** 

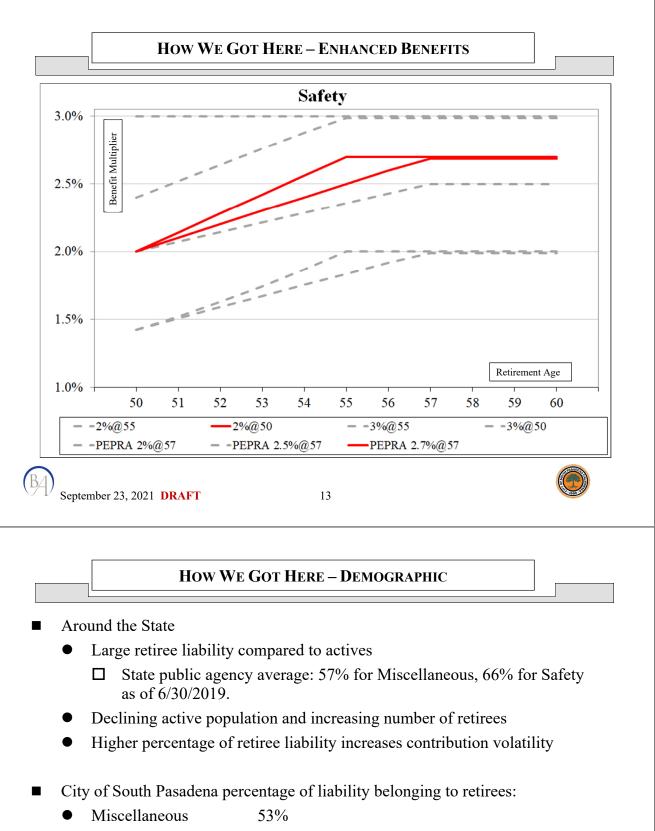
11

# HOW WE GOT HERE - ENHANCED BENEFITS

- Available CalPERS Benefit formulas. City of South Pasadena formulas shown in red.
- For any retirement age, chart shows benefit multiplier (% FAE per year of service)



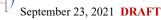




• Safety 67%

- Recent contribution policy changes:
  - No asset smoothing
  - No rolling amortization
  - 20-year, level dollar amortization of post-2018 gains, losses, & changes
     5-year ramp up for investment gains and losses
  - CalPERS Board changed the discount rate:

	<u>Rate</u>	Initial Impact	<u>Full Impact</u>
6/30/16 valuation	7.375%	18/19	22/23
6/30/17 valuation	7.25%	19/20	23/24
6/30/18 valuation	7.00%	20/21	24/25



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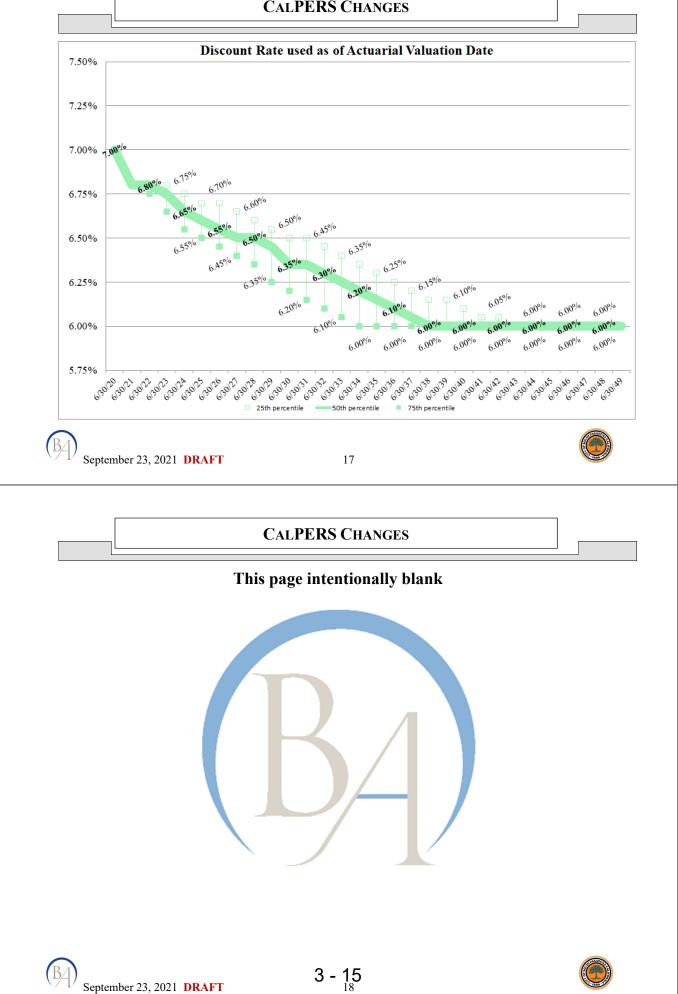


# CALPERS CHANGES

- Risk Mitigation Strategy
  - Move to more conservative investments over time to reduce volatility
    - $\Box$  Only when investment return is better than expected
    - □ Lower discount rate in concert
    - $\square$  Essentially use  $\approx 50\%$  of investment gains to pay for cost increases
  - Likely get to 6.0% discount rate over 20+ years
    - $\square$  Risk mitigation suspended from 6/30/16 to 6/30/18 valuation
    - $\Box$  Did not trigger for 6/30/19 or 6/30/20 valuations
    - $\square$  Will trigger for 6/30/21 valuation 6.8% discount rate
- In the November 2021 meeting, CalPERS Board will adopt new
  - Capital Market Assumptions
  - Discount rate and investment allocation
    - $\Box$  Discount rate expected to be equal to or lower than 6.8%
    - $\Box$  We expect the same or higher investment risk than current portfolio
  - Experience study (Demographic assumptions)



# **CALPERS CHANGES**

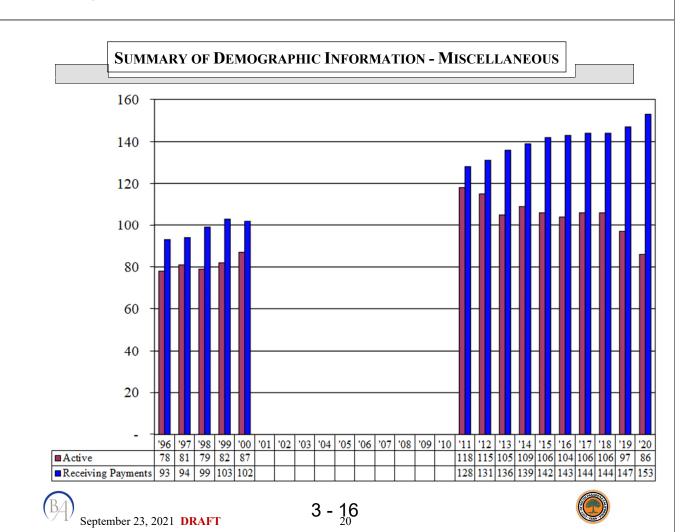


# SUMMARY OF DEMOGRAPHIC INFORMATION - MISCELLANEOUS

	2011	2016	2019	2020
Actives				
Counts	118	104	97	86
■ Average PERSable Wages	\$ 47,900	\$ 59,600	\$ 58,300	\$ 72,600
■ Total PERSable Wages	5,700,000	6,200,000	5,700,000	6,200,000
Inactive Members				
Counts				
<ul> <li>Transferred (working at another CalPERS agency)</li> </ul>	92	103	115	123
• Separated	79	89	120	135
Receiving Payments	128	143	147	153

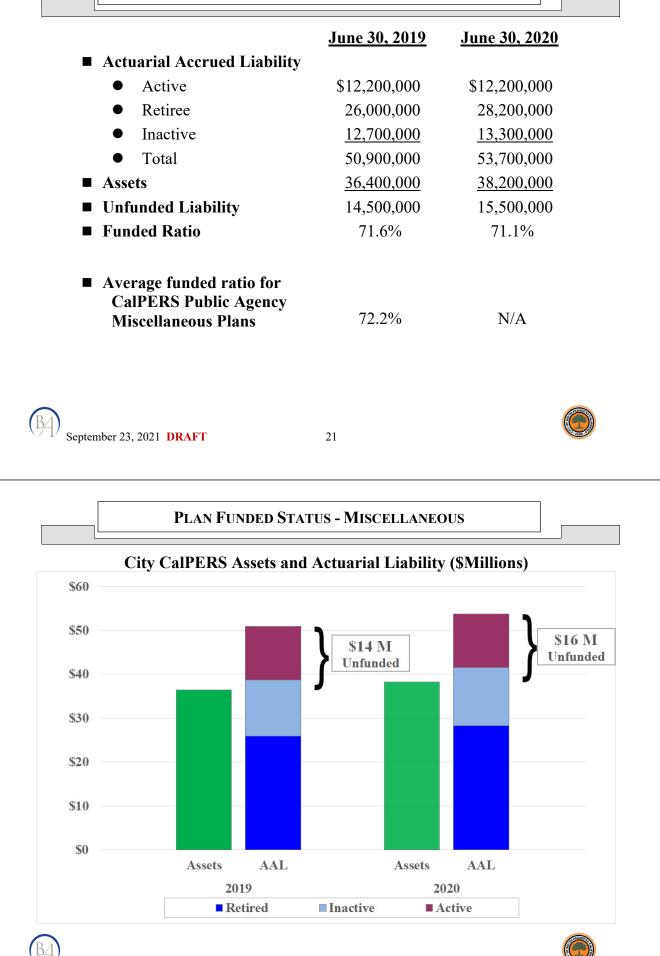
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September 23, 2021 DRAFT

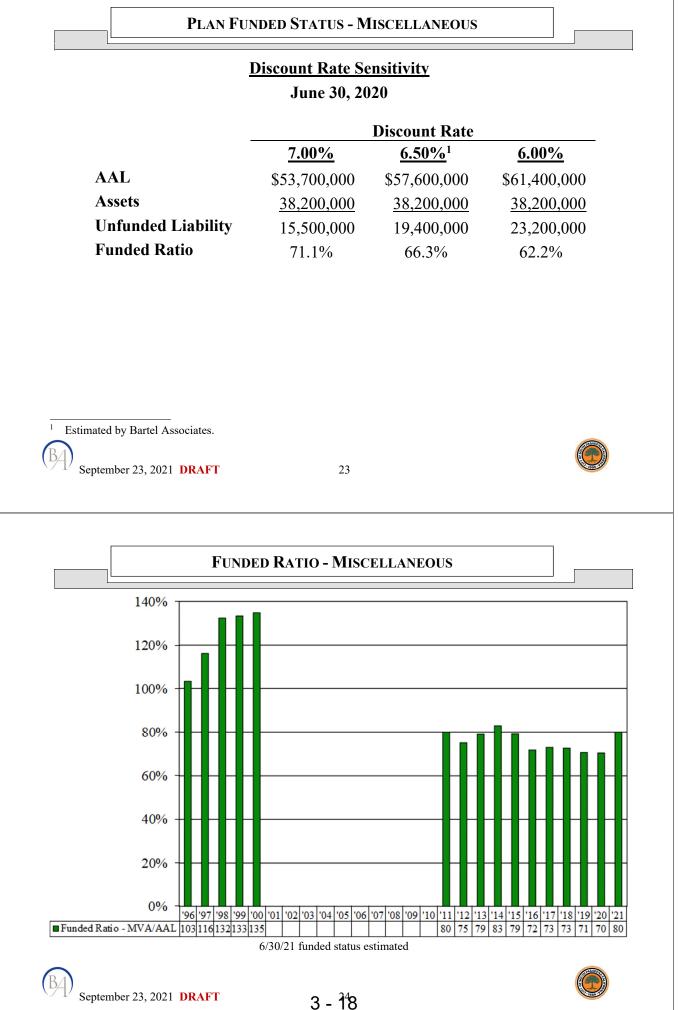


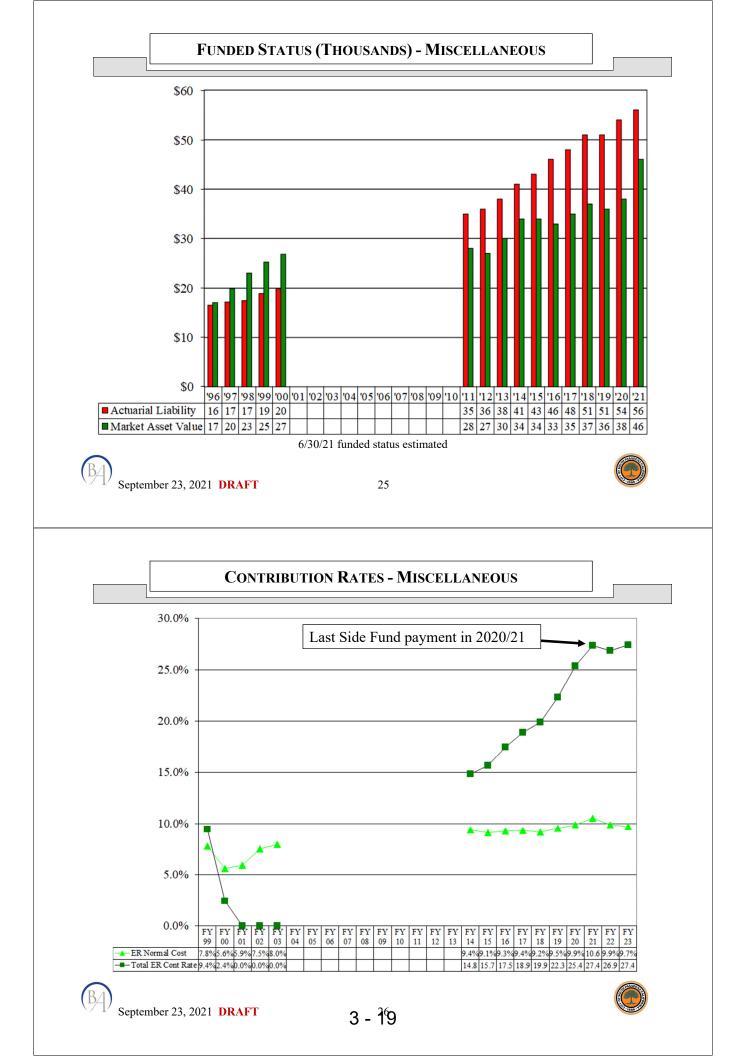
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# PLAN FUNDED STATUS - MISCELLANEOUS



September 23, 2021 **DRAFT** 





## **CONTRIBUTION RATES - MISCELLANEOUS**

	6/30/20 Valuation 2022/2023 Contribution Rates		
	<u>Total<sup>2</sup></u>	<u>Tier 1</u>	<b>PEPRA</b>
		<b>2%@55</b>	<b>2%@62</b>
Base Total Normal Cost	15.8%	17.2%	14.2%
■ Class 1 Benefits			
<ul> <li>Final One Year Compensation</li> </ul>	0.3%	0.6%	-
<ul> <li>Post-Retirement Survivor Allowance</li> </ul>	0.8%	0.7%	0.8%
■ Total Normal Cost	16.8%	18.5%	15.0%
■ Formula's Expected EE Contr. Rate	7.1%	6.9%	7.3%
■ ER Normal Cost	9.7%	11.6%	7.8%
Amortization Payment	17.7%	33.8%	0.4%
Amortization of Side Fund			
Total ER Contribution	27.4%	45.4%	8.2%
■ Employee counts	86	38	48
■ Employee payroll (in 000's)	\$ 6,776	\$ 3,499	\$ 3,277
■ Total ER Contribution \$ (in 000's)	1,858	1,589	269

<sup>2</sup> Weighting of total contribution based on projected classic and PEPRA payrolls

September 23, 2021 DRAFT

CONTRIBUTION RATES - MISCELLANEOUS			
	6/30/19 2021/2022	6/30/20 2022/2023	
Total Normal Cost	16.9%	16.8%	
Employee Normal Cost	7.1%	7.1%	
Employer Normal Cost	9.9%	9.7%	
Amortization Payments	<u>17.0%</u>	<u>17.7%</u> <sup>3</sup>	
Total Employer Contribution Rate	26.9%	27.4%	
2021/22 Employer Contribution Rate		26.9%	
• Payroll > Expected		(1.3%)	
• 6/30/16 Discount Rate Change (5 <sup>th</sup>	<sup>h</sup> Year)	0.3%	
• 6/30/17 Discount Rate & Inflation	(4 <sup>th</sup> Year)	0.3%	
• 6/30/18 Discount Rate change (3 <sup>rd</sup>	Year)	0.5%	
• Other (Gains)/Losses		0.7%	
2022/23 Employer Contribution Rate		27.4%	

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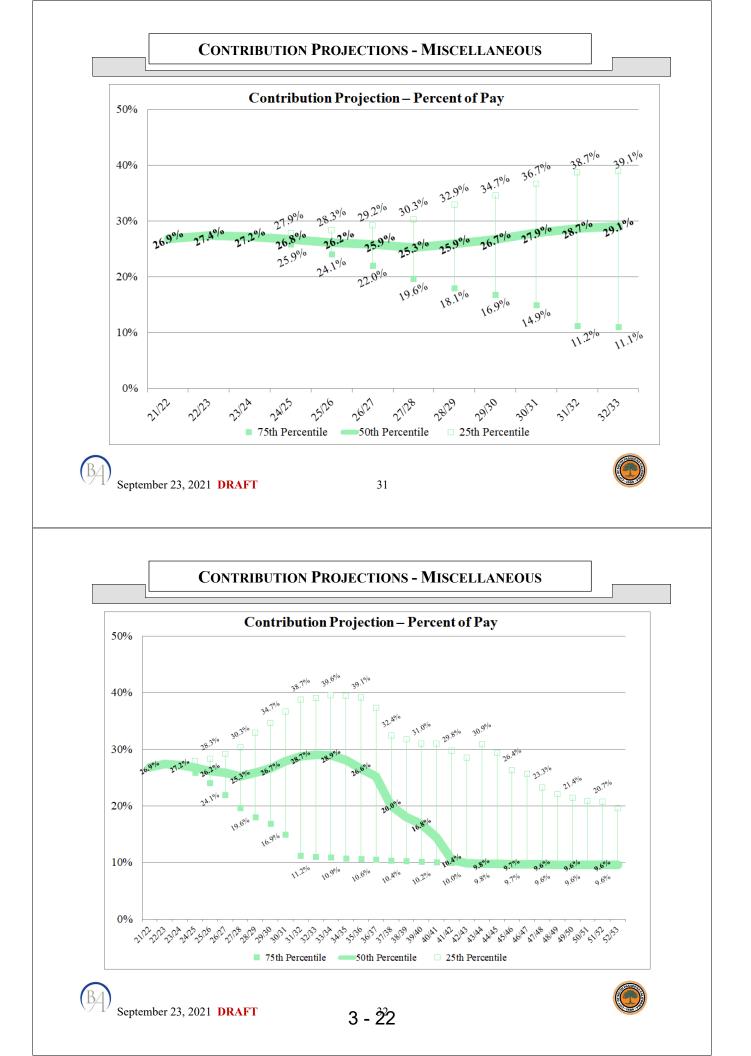
3 - 20

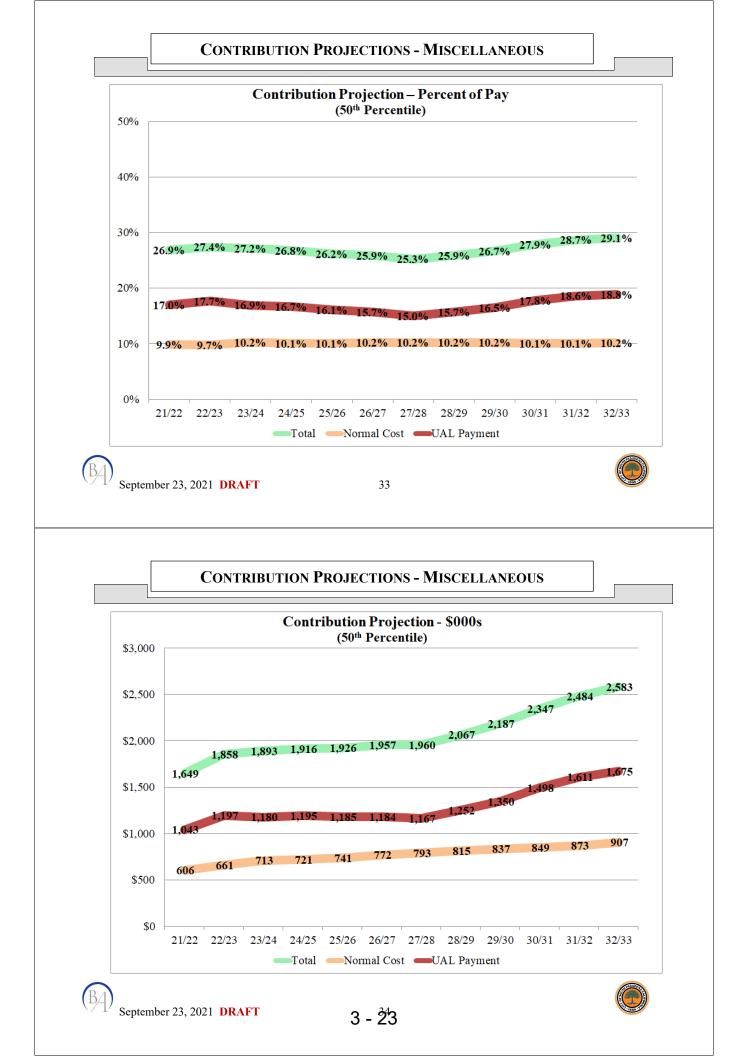
 $<sup>^3</sup>$  Equivalent to 7.8% of UAL. One year, 7% interest on the UAL is 15.8% of payroll. 2022/23 amortization payment exceeds interest on the UAL, so there is no "negative amortization."

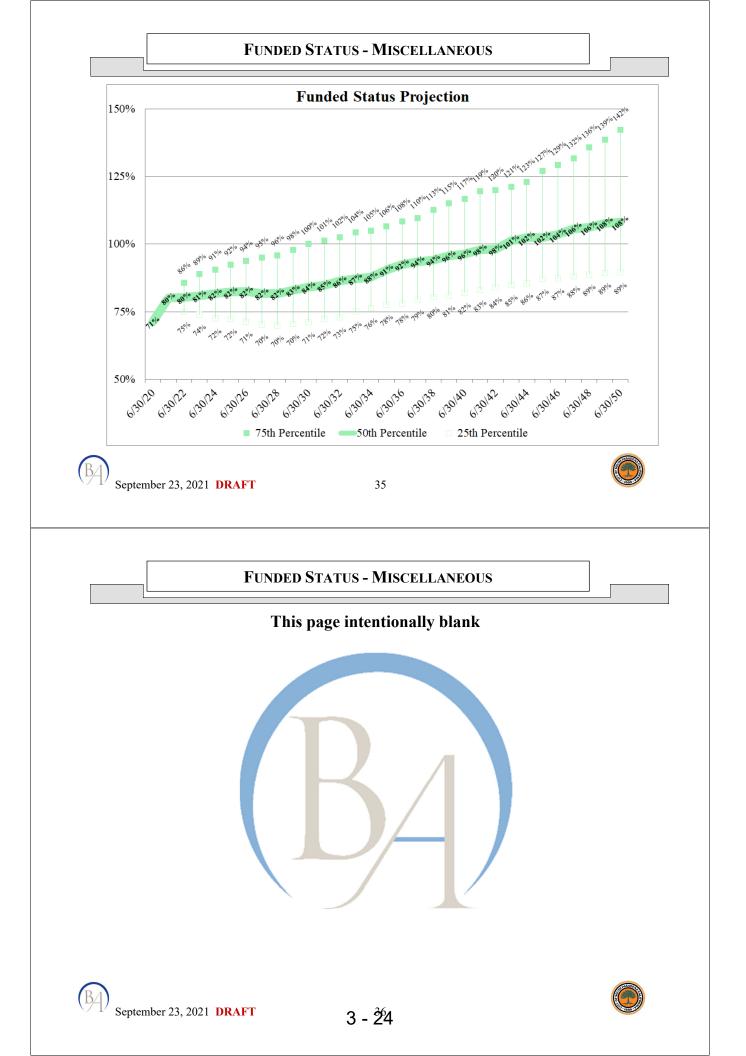
# **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**

Market Value Investment Return: June 30, 2021  $21.3\%^4$ Future returns based on stochastic analysis using 1,000 trials Single Year Returns at<sup>5</sup> 25<sup>th</sup> Percentile 50<sup>th</sup> Percentile 75<sup>th</sup> Percentile 7.0% Current Investment Mix 0.1% 14.8% 0.8% 6.0% Ultimate Investment Mix 11.4% Assumes investment returns will, generally be 6.5% (as compared to 7.0%) over the next 8 years and higher beyond that. Discount Rate decreases due to Risk Mitigation policy No Other: Gains/Losses, Method/Assumption Changes, Benefit Improvements Different from CalPERS projection Impact of Risk Mitigation Policy: • Combined impact of investment gain and discount rate change amortized over 20 years with 5 year ramp up Gross return based on July 2021 CalPERS press release. N<sup>th</sup> percentile means N percentage of our trials result in returns lower than the indicated rates. September 23, 2021 DRAFT 29 **CONTRIBUTION PROJECTIONS - MISCELLANEOUS** New hire assumptions: 97.5% of 2021/22 new hires are PEPRA members and 2.5% are Classic members Percentage of PEPRA member future hires to increase from 97.5% to 100%

in last year







# SUMMARY OF DEMOGRAPHIC INFORMATION - SAFETY

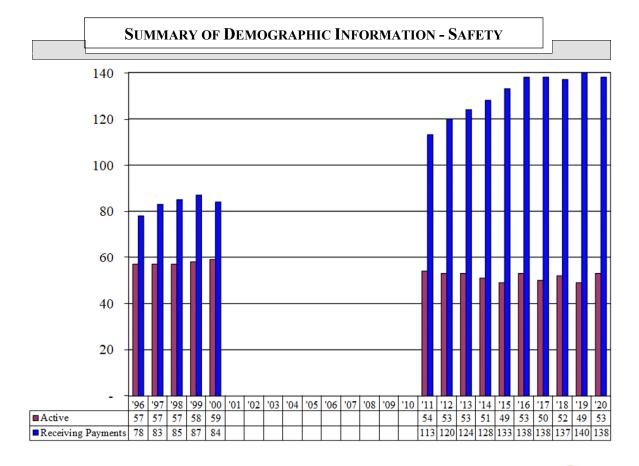
	2011	2016	2019	2020
Actives				
■ Counts	54	53	49	53
Average PERSable Wages	\$91,100	\$96,300	\$97,100	\$107,000
■ Total PERSable Wages	4,900,000	5,100,000	4,800,000	5,700,000
Inactive Members				
■ Counts				
• Transferred	36	23	27	28
• Separated	11	9	18	18
Receiving Payments	113	138	140	138

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September 23, 2021 DRAFT

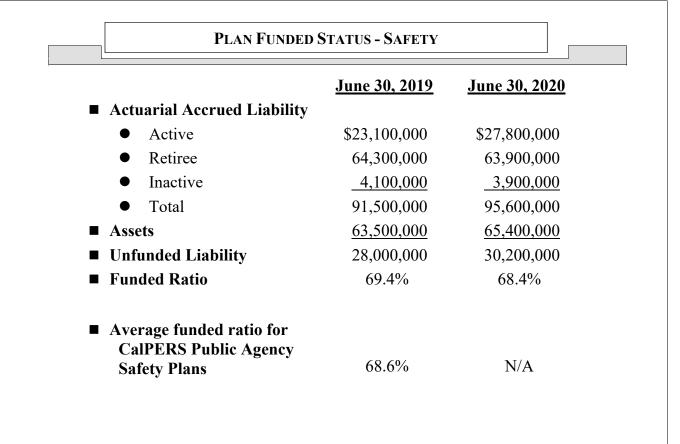
37





3 **-** 25



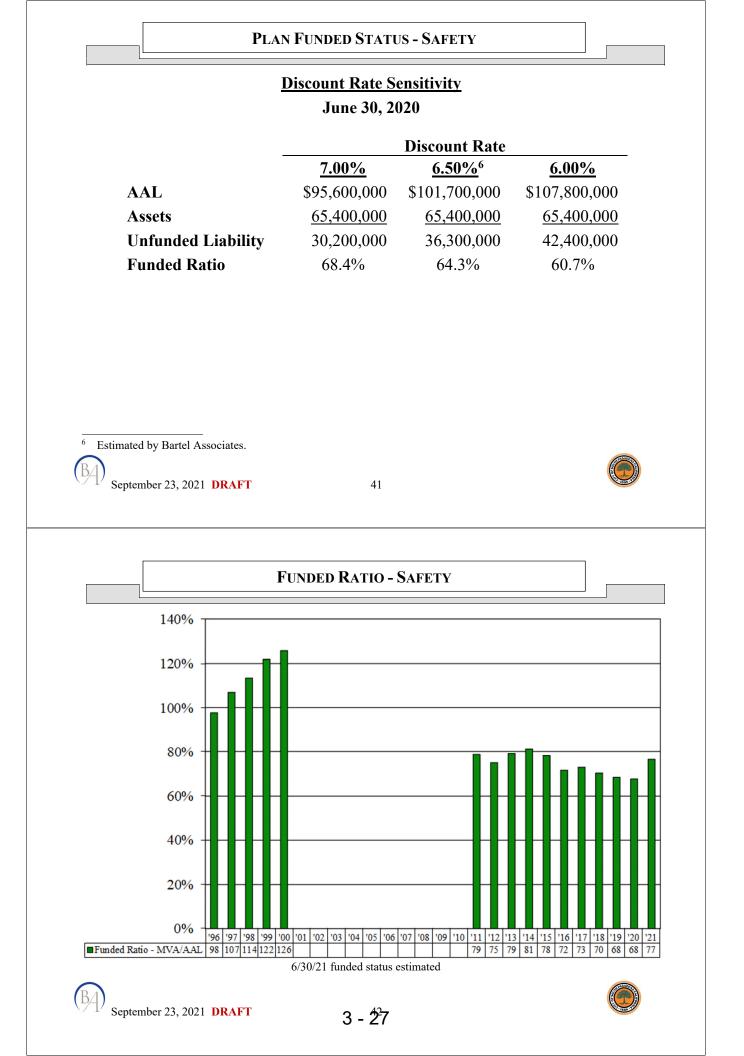


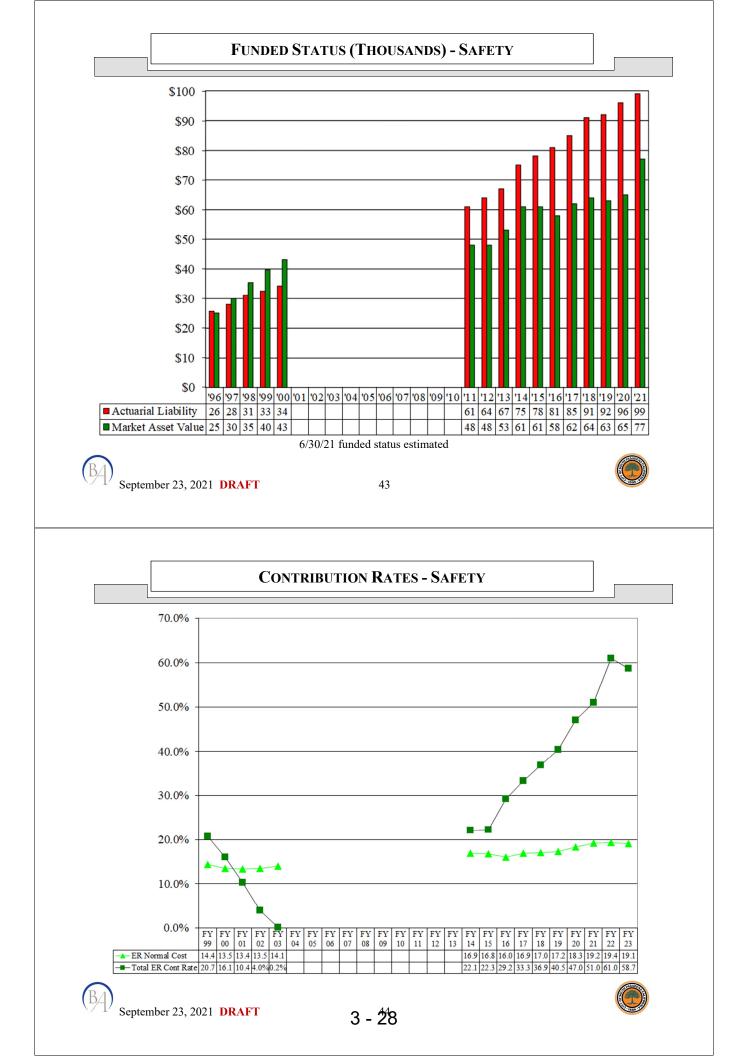
September 23, 2021 **DRAFT** 

PLAN FUNDED STATUS - SAFETY

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**City CalPERS Assets and Actuarial Liability (\$Millions)** \$100 **\$90** \$30 M \$28 M \$80 Unfunded Unfunded \$70 \$60 \$50 \$40 \$30 \$20 **\$10 \$0** AAL Assets AAL Assets 2019 2020 Retired ■ Inactive ■ Active





		30/20 Valua 23 Contribu	
	<u>Total</u> <sup>7</sup>	<u>Tier 1</u>	<b>PEPRA</b>
		<b>2%@50</b>	<b>2.7%@57</b>
Base Total Normal Cost	26.8%	27.1%	25.8%
■ Class 1 Benefits			
<ul> <li>Final One Year Compensation</li> </ul>	0.8%	1.1%	-
<ul> <li>Post-Retirement Survivor Allowance</li> </ul>	1.7%	1.7%	1.6%
Total Normal Cost	29.3%	29.9%	27.4%
■ Formula's Expected EE Contr. Rate	10.2%	9.0%	<u>13.8%</u>
■ ER Normal Cost	19.1%	21.0%	13.7%
Amortization Payment	39.6%	52.8%	0.9%
Amortization of Side Fund			
Total ER Contribution	58.7%	73.8%	14.6%
■ Employee counts	53	36	17
■ Employee payroll (in 000's)	\$ 6,150	\$ 4,584	\$ 1,566
■ Total ER Contribution \$ (in 000's)	3,611	3,383	228

<sup>7</sup> Weighting of total contribution based on projected classic and PEPRA payrolls

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#### **CONTRIBUTION RATES - SAFETY**

	6/30/19 <u>2021/2022</u>	6/30/20 <u>2022/2023</u>
Total Normal Cost	29.4%	29.3%
<ul> <li>Employee Normal Cost</li> </ul>	<u>10.0%</u>	<u>10.2%</u>
<ul> <li>Employer Normal Cost</li> </ul>	19.4%	19.1%
<ul> <li>Amortization Payments</li> </ul>	<u>41.6%</u>	<u>39.6%</u> <sup>8</sup>
<ul> <li>Total Employer Contribution Rate</li> </ul>	61.0%	58.7%
■ 2021/22 Employer Contribution Rate		61.0%
<ul> <li>Payroll &gt; Expected</li> </ul>		(6.6%)
• 6/30/16 Discount Rate Change (5 <sup>th</sup>	<sup>h</sup> Year)	0.7%
• 6/30/17 Discount Rate & Inflation	(4 <sup>th</sup> Year)	0.8%
• 6/30/18 Discount Rate change (3 <sup>rd</sup>	Year)	1.2%
• Other (Gains)/Losses		1.6%
■ 2022/23 Employer Contribution Rate		58.7%

<sup>&</sup>lt;sup>8</sup> Equivalent to 8.1% of UAL. One year, 7% interest on the UAL is 34.4% of payroll. 2022/23 amortization payment exceeds interest on the UAL, so there is no "negative amortization".



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#### **CONTRIBUTION PROJECTIONS - SAFETY**

- Market Value Investment Return:
  - June 30, 2021

Future returns based on stochastic analysis using 1,000 trialsSingle Year Returns at1025th Percentile50th Percentile75th PercentileCurrent Investment Mix0.1%7.0%14.8%

21.3%9

Ultimate Investment Mix0.8%6.0%11.4%Assumes investment returns will, generally be 6.5% (as compared to 7.0%)

over the next 8 years and higher beyond that.

Discount Rate decreases due to Risk Mitigation policy

■ No Other: Gains/Losses, Method/Assumption Changes, Benefit Improvements

■ Different from CalPERS projection

■ Impact of Risk Mitigation Policy:

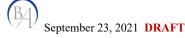
• Combined impact of investment gain and discount rate change amortized over 20 years with 5 year ramp up

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V September 23, 2021 **DRAFT** 

#### **CONTRIBUTION PROJECTIONS - SAFETY**

- New hire assumptions:
  - 97.5% of 2021/22 new hires are PEPRA members and 2.5% are Classic members
  - Percentage of PEPRA member future hires to increase from 97.5% to 100% in last year

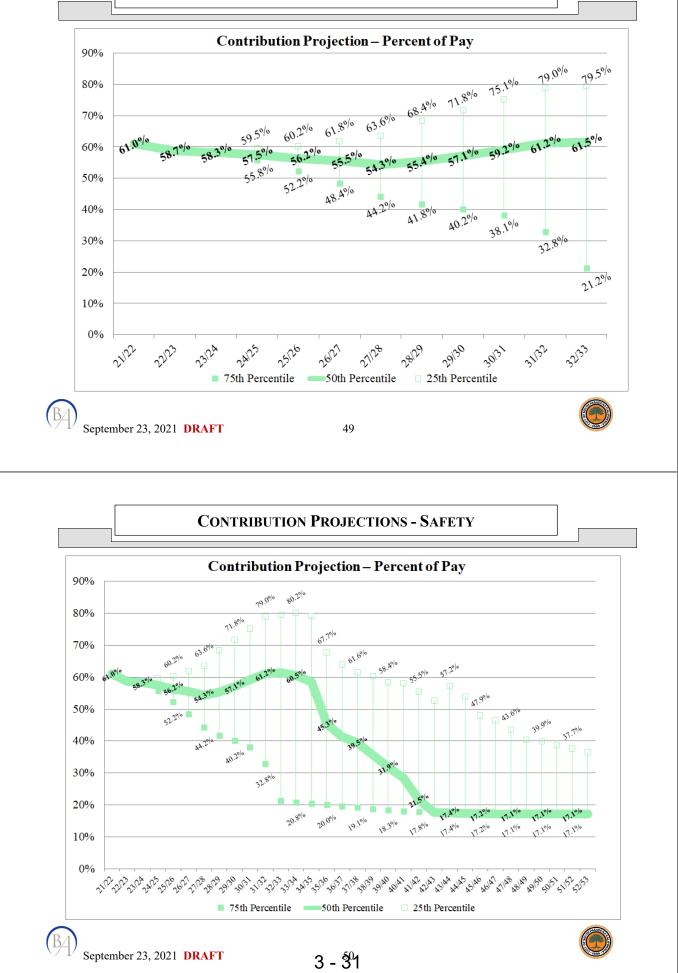


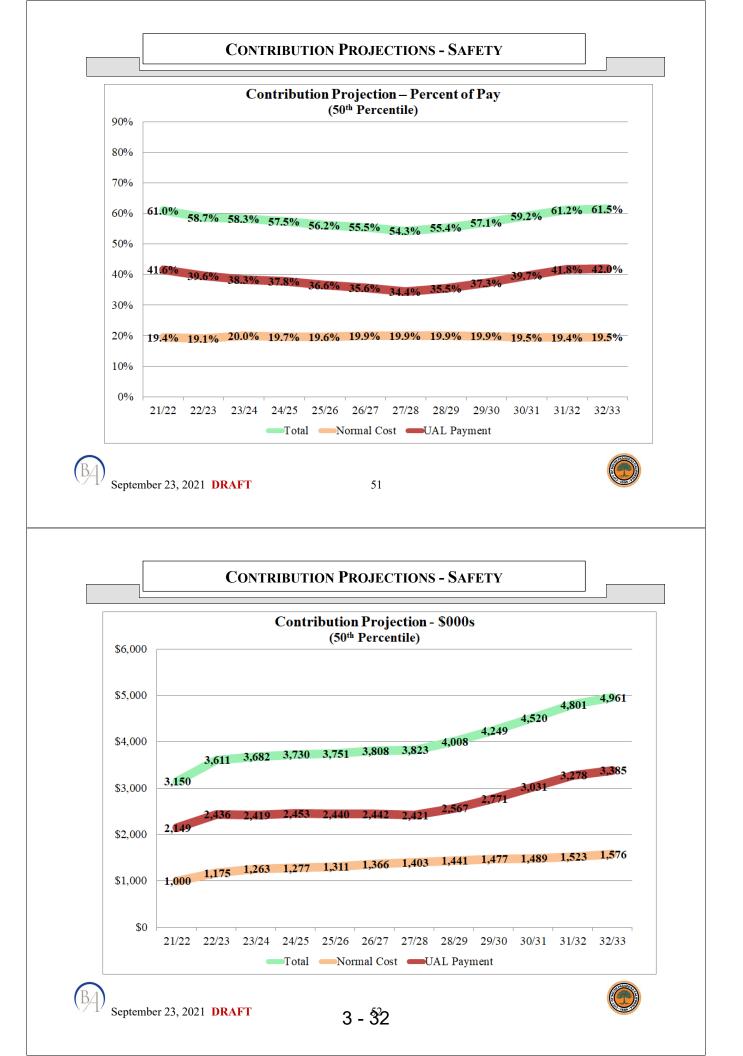


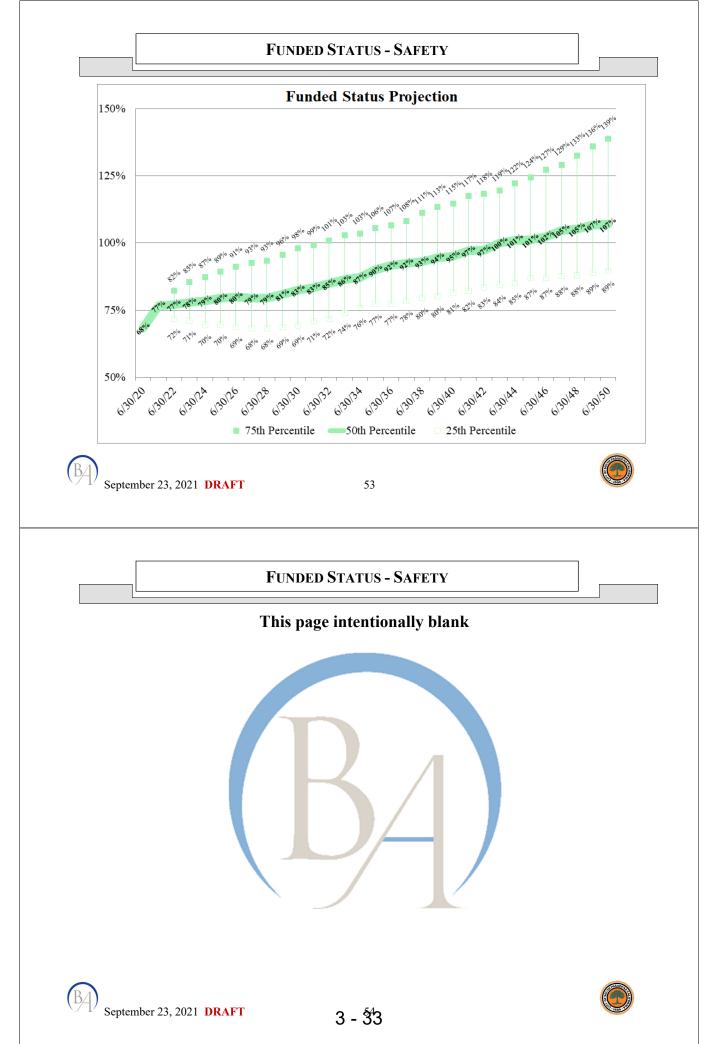
Gross return based on July 2021 CalPERS press release.

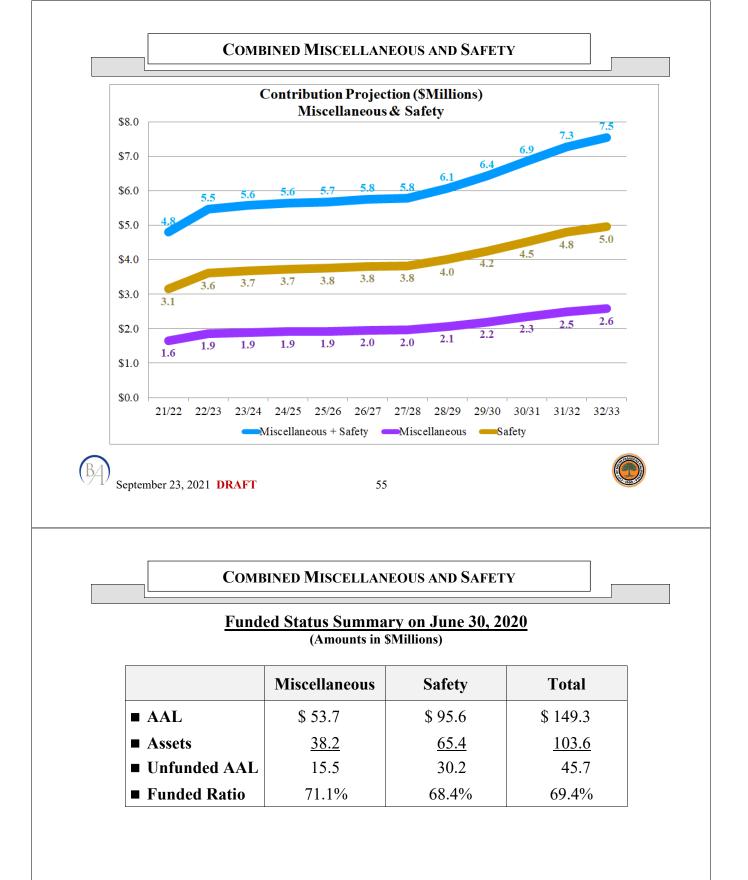
<sup>&</sup>lt;sup>10</sup> N<sup>th</sup> percentile means N percentage of our trials result in returns lower than the indicated rates.

#### **CONTRIBUTION PROJECTIONS - SAFETY**





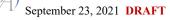






#### LEAVING CALPERS

- Participation in CalPERS is governed by State law and CalPERS rules
  - The following are considered "withdrawing" from CalPERS:
    - Exclude new hires from CalPERS & giving them a different pension
    - Stop accruing benefits for current employees
- "Withdrawal" from CalPERS:
  - Treated as plan termination
  - Liability increased for conservative investments
  - Liability increased for future demographic fluctuations
  - Liability must be funded immediately by withdrawing agency
  - Otherwise, retiree benefits are cut



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### LEAVING CALPERS

#### **CalPERS Termination Estimates on June 30, 2020 (Amounts in Millions)**

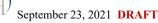
	<b>Ongoing Plan</b>	Termina	tion Basis		
Discount Rate	7.00%	0.75%	2.50%		
Mi	scellaneous				
Actuarial Accrued Liability	\$ 53.7	\$131.9	\$ 97.0		
Assets	<u>38.2</u>	38.2	<u>38.2</u>		
Unfunded AAL (UAAL)	15.5	93.7	58.8		
	Safety				
Actuarial Accrued Liability	\$ 95.6	\$ 227.5	\$ 173.7		
Assets	<u>65.4</u>	65.4	65.4		
Unfunded AAL (UAAL)	30.2	162.1	108.3		
Total					
Unfunded AAL (UAAL)	45.7	255.8	167.1		
Funded Ratio	69.4%	28.8%	38.3%		



#### PEPRA COST SHARING

- Target of 50% of total normal cost paid by all employees
- PEPRA members must pay greater of 50% of total normal cost or bargained amount if higher
- Employer cannot pay any part of *PEPRA member* required employee contributions
- Employer may impose current employees pay 50% of total normal cost (limited to 8% of pay for Miscellaneous and 12% for Safety) if not agreed through collective bargaining
- Miscellaneous Plan 2022/23:

		<b>Classic Members</b>	New Members
		Tier 1 <u>2%@55 FAE1</u>	PEPRA <u>2%@62 FAE3</u>
$\bullet$	Employer Normal Cost	11.6%	7.76%
ullet	Member Normal Cost	<u>7.0%</u>	7.25%
$\bullet$	Total Normal Cost	18.6%	15.01%
ullet	50% Target	9.3%	7.51%





#### PEPRA COST SHARING

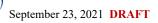
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Safety Plan 2022/23:

		<u>Classic Members</u>	New Members
		Tier 1 2%@50 FAE1	PEPRA 2.7%@57 FAE3
•	Employer Normal Cost	21.0%	13.66%
•	Member Normal Cost	9.0%	13.75%
•	Total Normal Cost	30.0%	27.41%
•	50% Target	15.0%	13.71%

#### ■ PEPRA Member Contributions – no change expected for FY22/23:

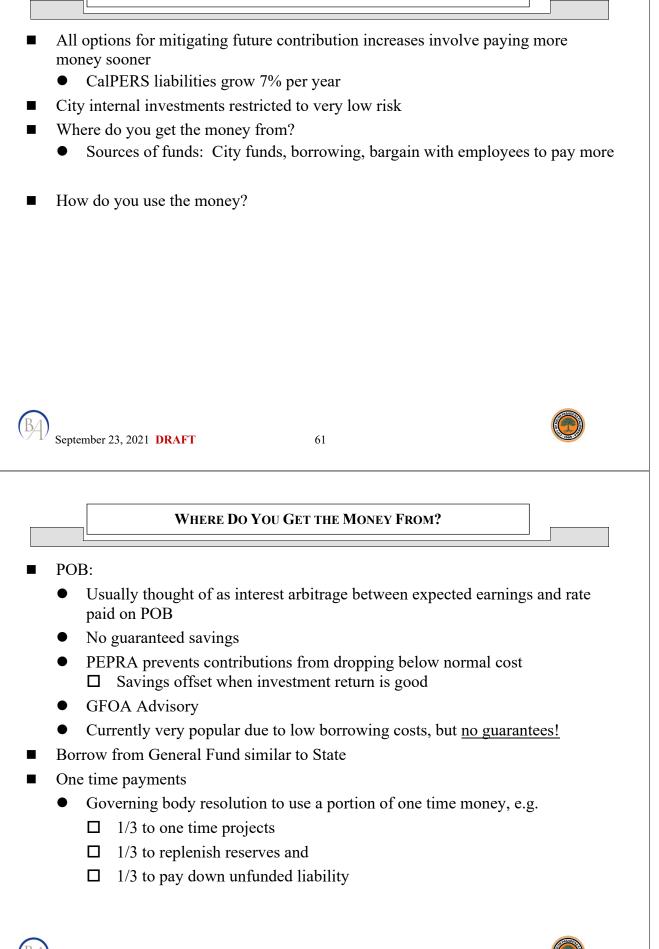
	202	1/22	2022/23			
Group	Total NC (Basis)	Member Rate	Total Normal Cost	Change	Member Rate	Method
Miscellaneous	14.32%	7.25%	15.01%	0.69%	7.25%	PEPRA
Wilseenaneous	11.5270	7.2370	13.0170	0.0770	7.2370	Members
Safaty	27.63%	13.75%	27.41%	(0.22%)	13.75%	PEPRA
Safety	21.03%	15./5%	2/.41%	(0.22%)		Members
						TALLOT







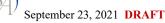
#### PAYING DOWN THE UNFUNDED LIABILITY & RATE STABILIZATION



#### How Do You Use the Money?



- Typically used for rate stabilization
- Restricted investments:
  - $\Box$  Likely low (0.5%-1.0%) investment returns
  - □ Short term/high quality, designed for preservation of principal
- Assets can be used by governing body for other purposes
- Does not reduce Unfunded Liability



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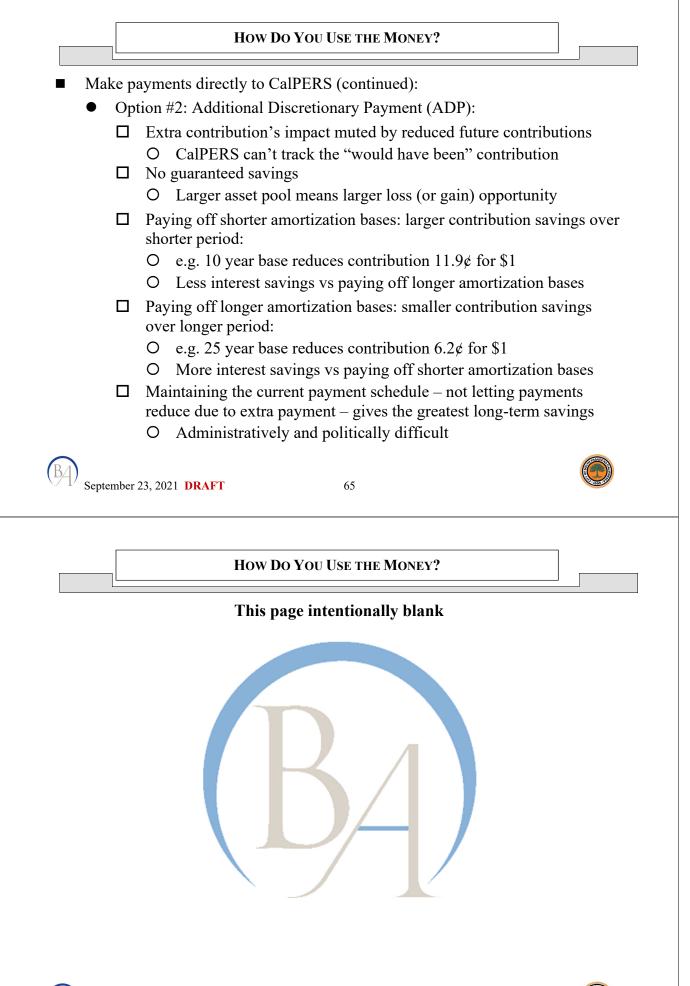


#### How Do You Use the Money?

Make payments directly to CalPERS:

- Likely best long-term investment return
- Must be considered an irrevocable decision
  - □ Extra payments cannot be used as future "credit"
  - D PEPRA prevents contributions from dropping below normal cost
- Option #1: Request shorter amortization period (Fresh Start):
  - □ Higher short term payments
  - □ Less interest and lower long term payments
  - □ Likely cannot revert to old amortization schedule
    - O "Soft" fresh start is more popular, but administratively difficult





■ Can only be used to:

- Reimburse City for CalPERS contributions
- Make payments directly to CalPERS
- Investments significantly less restricted than City investment funds
  - Fiduciary rules govern Trust investments
  - Usually, designed for long term returns
- Assets don't count for GASB accounting
  - Are considered Employer assets
- Well over 100 trusts established, mostly since 2015
  - Trust providers: PARS, PFM, Keenan
  - California Employers' Pension Prefunding Trust (CEPPT) effective July 2019
    - □ Strategy 1: 48% stocks / 52% bonds
    - □ Strategy 2: 22% stocks / 78% bonds

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### **IRREVOCABLE SUPPLEMENTAL (§115) PENSION TRUST**

- More flexibility than paying CalPERS directly
  - City decides if and when and how much money to put into Trust
  - City decides if and when and how much to withdraw to pay CalPERS or reimburse Agency
- Funding strategies typically focus on
  - Reducing the unfunded liability
    - $\Box$  Fund enough to make total CalPERS UAL = 0
    - □ Make PEPRA required payments from Trust when overfunded
  - Stabilizing contribution rates
    - □ Mitigate expected contribution rates to better manage budget
  - Combination
    - □ Use funds for rate stabilization/budget predictability
    - □ Target increasing fund balance to pay off UAL sooner



#### **IRREVOCABLE SUPPLEMENTAL (§115) PENSION TRUST**

#### Consider:

- How much can you put into Trust?
  - $\Box$  Initial seed money?
  - □ Additional amounts in future years?
- When do you take money out?
  - □ Target budget rate?
  - □ Year target budget rate kicks in?
    - O Before or after CalPERS rate exceeds budgeted rate?



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#### **COMPARISON OF OPTIONS**

Supplemental Trust

- Flexible
- Likely lower long-term return
- Investment strategy choice
- Does not reduce net pension liability for GASB reporting
- More visible

#### CalPERS

- Locked In
- Likely higher long-term return
- No investment choice
- Reduces net pension liability for GASB reporting
- More restricted





#### **ADDITIONAL PAYMENT ILLUSTRATION**

#### **Direct Payment to CalPERS**

- Following illustrates additional \$3.4 million contribution to CalPERS on June 30, 2022
   \$.6 million to OPEB illustrated later. Total \$4 million
- Miscellaneous (\$1.2 million)
- Safety (\$2.2 million)
- Estimated Savings

	Miscellaneous	Safety
Apply ADP to Shortest Bases	\$1.2 million	\$2.2 million
Total \$ Savings (000's) over 30 years	\$ 571	\$1,155
Present Value of Savings @ 3% (000's)	277	555
Apply ADP to Longest Bases	\$1.2 million	\$2.2 million
Total \$ Savings (000's) over 30 years	\$1,398	\$ 2,580
Present Value of Savings @ 3% (000's)	592	1,090
Do Not Let Payments Reduce	\$1.2 million	\$2.2 million
Total \$ Savings (000's) over 30 years	\$2,827	\$5,318
Present Value of Savings @ 3% (000's)	1,158	2,171



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#### **ADDITIONAL PAYMENT ILLUSTRATION**

#### Payment to 115 Trust

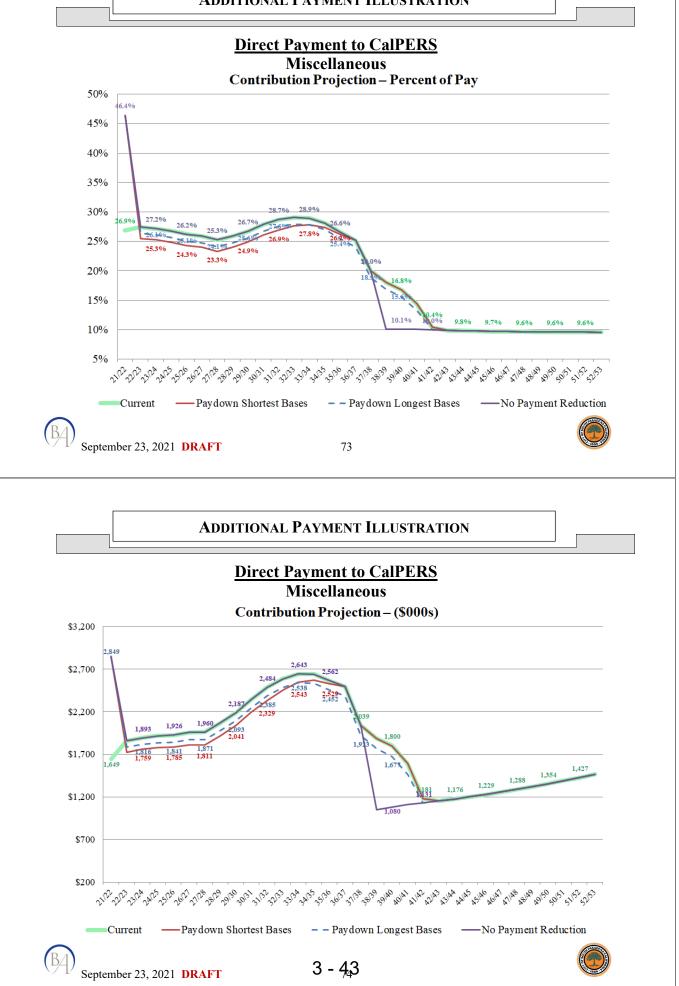
	Miscellaneous	Safety
Trust Contributions	\$1.2 million	\$2.2 million
Trust Earnings	5%	5%
Trust Target		
- Target City contribution rate <sup>11</sup>	25.0%	53.0%
- Projected 1st year of trust withdrawals	2028/29	2028/29
- Projected last year of trust withdrawals	2035/36	2034/35
\$ Savings (000's) over 30 years	\$825	\$1,428
Present value of savings @ 3% discount rate (000's)	312	567

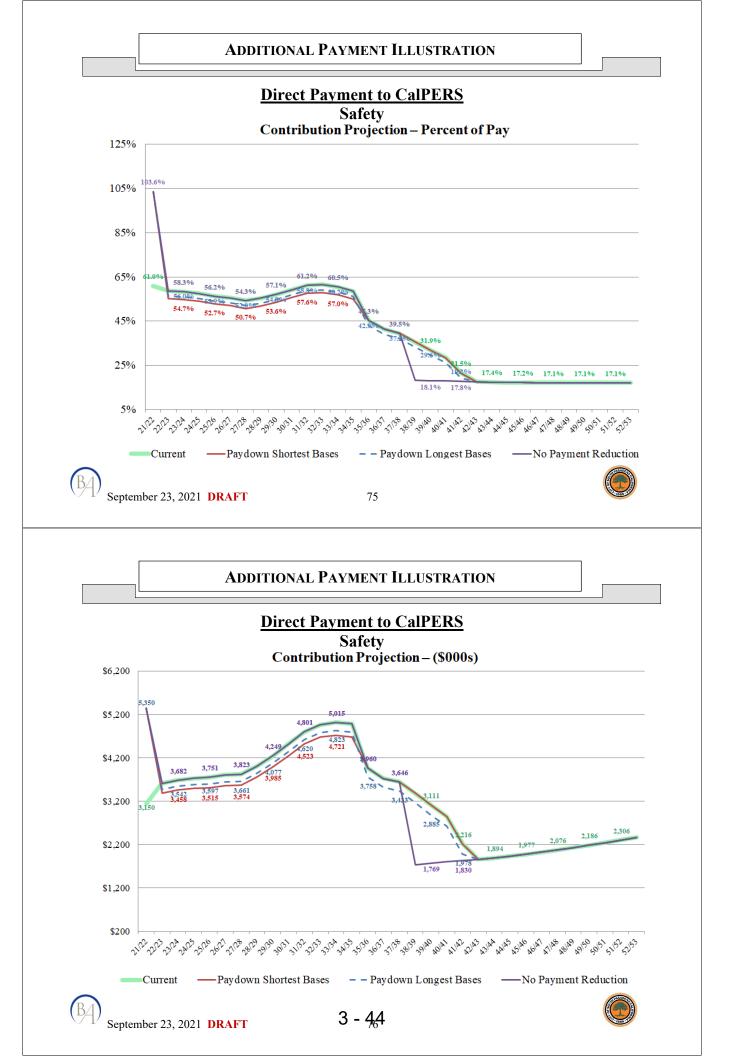
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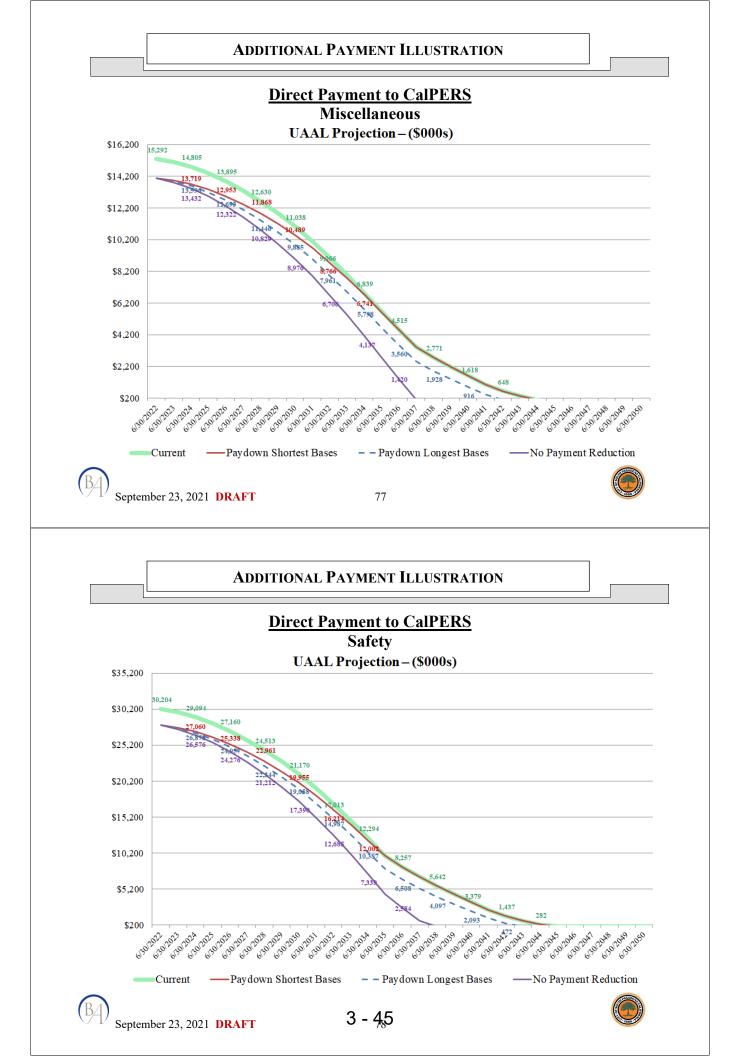


<sup>&</sup>lt;sup>11</sup> If CalPERS rates are below the target rate, the difference is paid to the Trust. If CalPERS rates are above the target rate, funds are withdrawn from the trust to pay CalPERS.

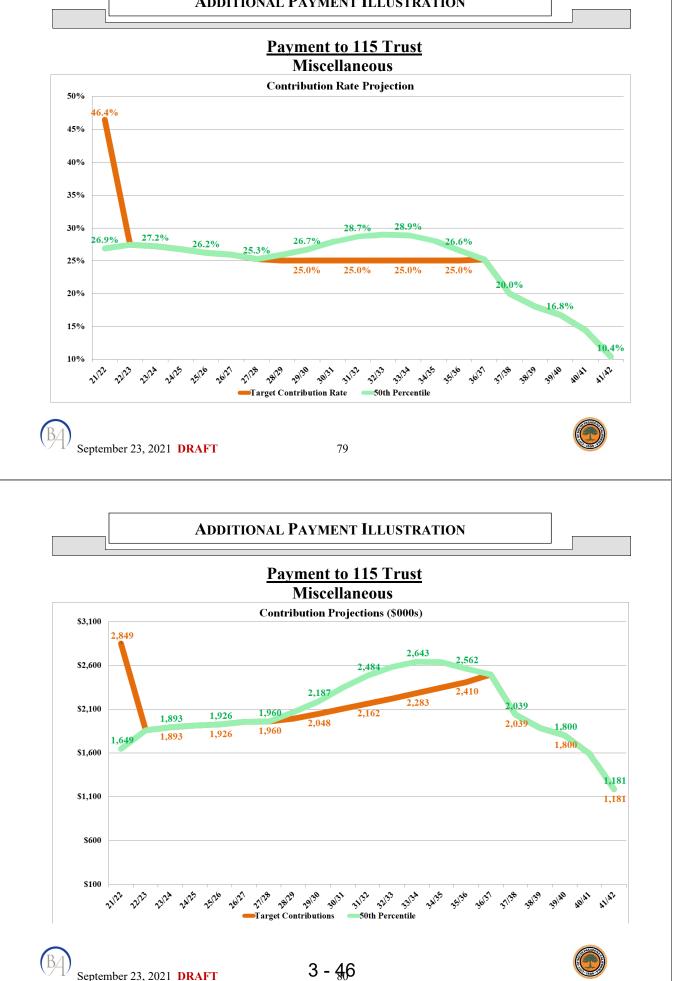




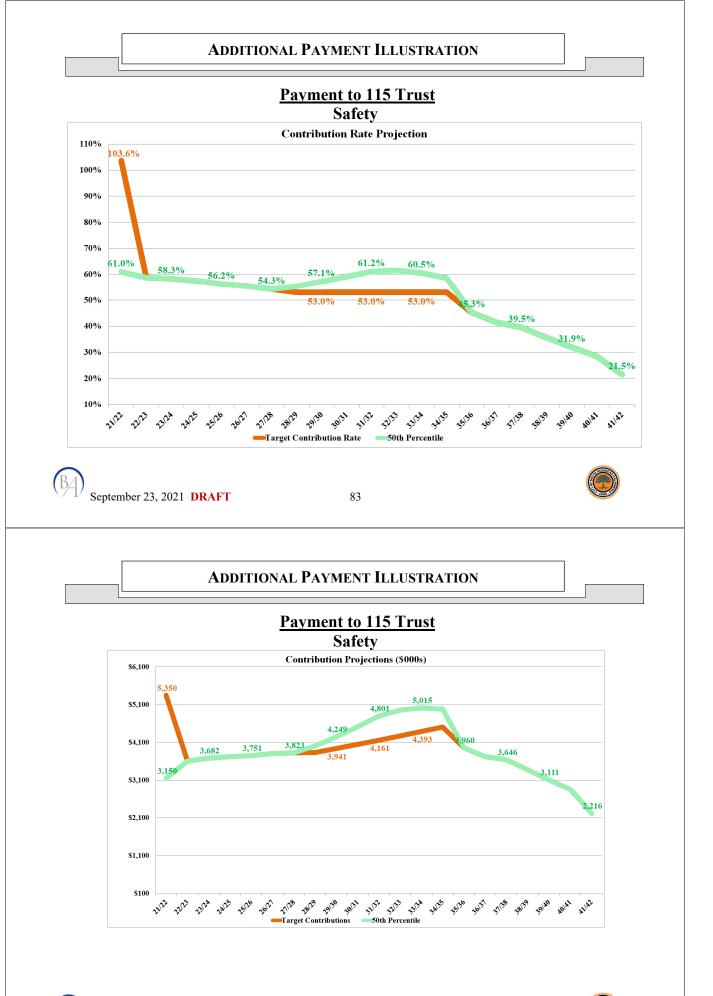








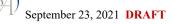






#### **OPEB PLAN FUNDING**

- Retiree Healthcare Benefits
- City pays:
  - Single-employee premiums for pre-2012 retirees
  - Up to \$625/\$715 per month for other Safety employees and Miscellaneous hired before 7/1/2020
  - CalPERS minimum (\$143/month in 2021) for Miscellaneous hired after 7/1/2020
  - Retirement after age 50 with 5 years CalPERS service
- Health plans through CalPERS
- No dental, vision, or life insurance
- District not pre-funding the OPEB obligation
  - Discount rate depends on municipal bond rate (2.21% at 6/30/2021)
  - If prefunding, use fund's long term expected return on assets



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#### **OPEB PLAN FUNDING**

#### **Actuarial Obligations**

(Amounts in 000's)

	6/30/19
Discount rate	3.5%
Actuarial Accrued Liability (AAL)	
• Actives (future retirees)	\$ 5,501
• Retirees	11,337
• Total	16,838
■ Assets	0
Unfunded AAL	16,838
Projected benefit payments FY2021	\$815



#### ■ Why prefund OPEB?

- Financial: Future benefits can be paid partly from investment earnings instead of from current City budget
- Intergenerational equity: Taxpayers/residents who receive City services should pay for the compensation and retiree benefits -- they should not be paid by later taxpayers
- Logical: OPEB is an employee benefit just like pensions.



September 23, 2021 DRAFT

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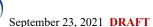


### **OPEB PLAN FUNDING**

#### <u>6/30/2021 Actuarial Obligations and Recommended Contributions</u> (Amounts in 000's)

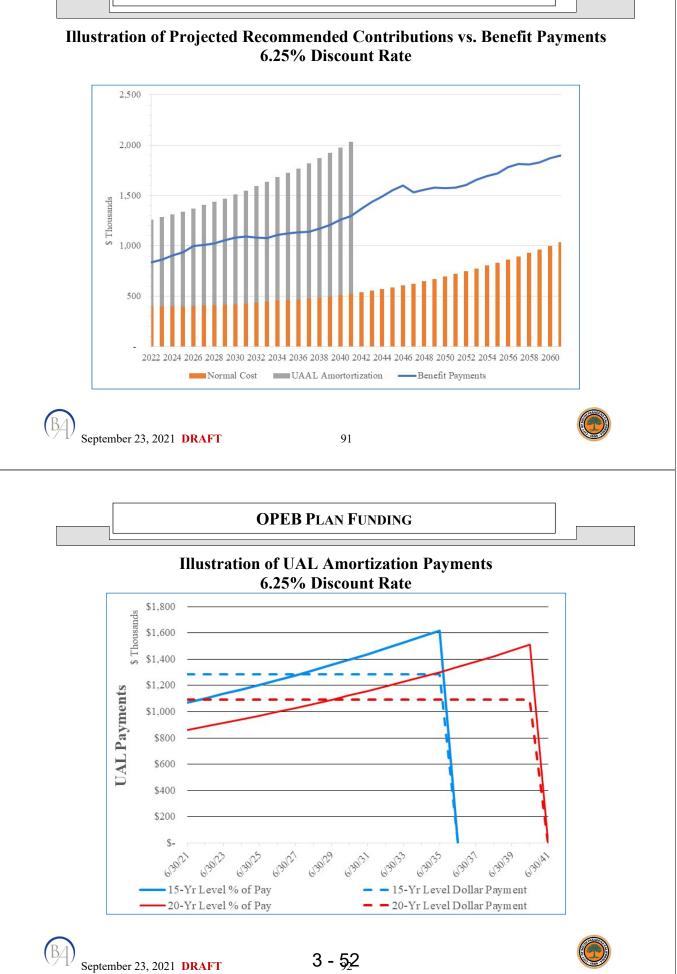
	Current	<b>Pre-funding</b>	<b>Pre-funding</b>
<ul> <li>Discount rate (expected long term return on trust assets)</li> </ul>	3.5%	6.25%	4.75%
Actuarial Accrued Liability (AAL)	\$ 17,471	\$ 12,865	\$ 15,093
■ Assets	0	600	600
■ Unfunded AAL (UAL)	17,471	12,265	14,493
Normal cost (value of benefits earned in the coming year)	673	399	527
■ Amortization payment <sup>12</sup>	N/A	<u>861</u>	<u>923</u>
<ul> <li>Actuarially Determined Contribution (ADC)</li> </ul>	N/A	1,260	1,450
Projected benefit payments	840	<u>840</u>	<u>840</u>
Net recommended trust contribution for FY2022	N/A	\$ 420	\$ 610

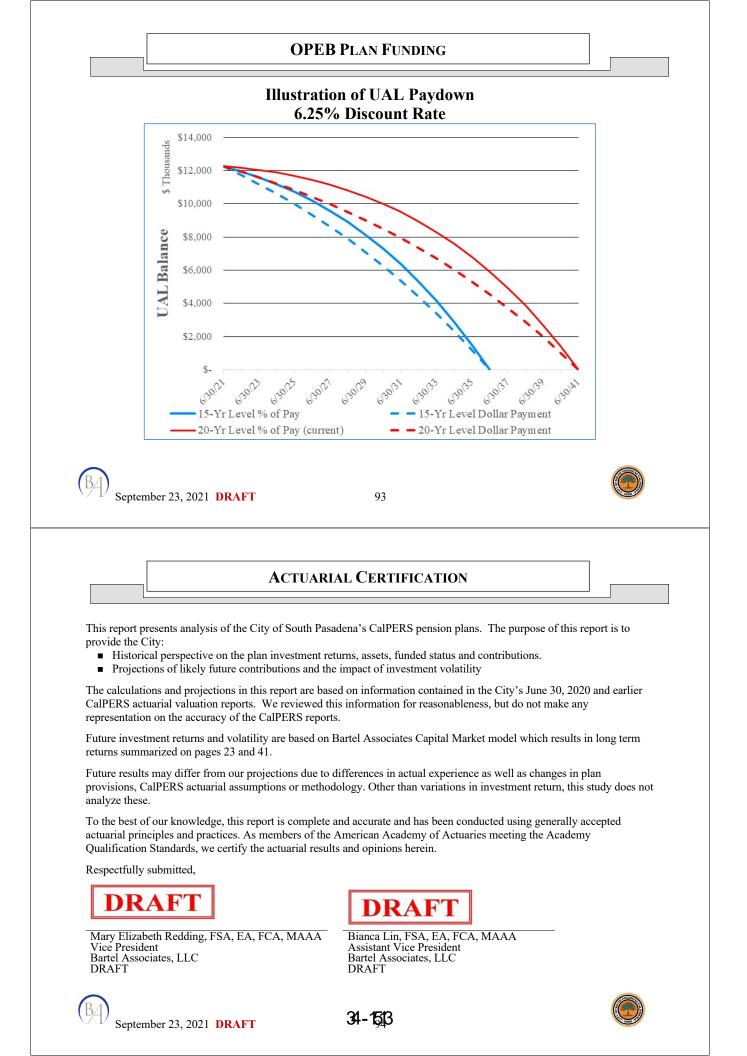
<sup>12</sup> 20 year, level percent of pay (3% per year payment escalation)





#### **OPEB PLAN FUNDING**







### City Council Agenda Report

DATE:	January 12, 2022
FROM:	Arminé Chaparyan, City Manager
PREPARED BY:	Ted Gerber, Acting Public Works Director
SUBJECT:	Update on Current Capital Improvement Program (CIP) Projects and Discussion of Fiscal Year 2022-2026 CIP Projects Study Session and Presentation



### CAPITAL IMPROVEMENT PROGRAM (CIP) Study Session #2

Finance, Management Services, & Public Works Departments



## CIP Study Session #2 Objectives

- No adoption decisions are made tonight
- Briefly review what was covered during Study Session #1
- Clarify status of past projects
- Consider the recently adopted strategic plan in concert with the draft 5-Year CIP
- Gather consensus on the current direction of the CIP
- Discuss funding and next steps



# CIP Study Session #1 Recap

- Introduction: What is a CIP? What is included/excluded?
- 5-Year Structure: Year 1 adopted, Years 2-5 Informational

	5 Year CIP Plan & Budget			
2022-2023	2023-2024	2024-2025	2025-2026	2026-2027
Adopt in June 2022 with Annual Budget				

- Discussed the CIP process (Now through June 2022)
  - Several study sessions to explain process and gather consensus on project priorities before 2022-2023 budget adoption



## CIP Study Session #1 Recap

- Reviewed Previous CIP 2020-2024 Plan Projects
- Council Requested Clarity on Previous Project Statuses
- Reviewed Preliminary 5-Year Project List & Schedule
- Discussed 2021-2022 Mid-Year Adjustments
- Brief Review of potential projects without identified funding

## Post CIP Study Session #1

- After the November 10<sup>th</sup> CIP Session #1:
  - Nov 21<sup>st</sup> MTIC: Recommended Subregional Transportation Projects
  - Dec: Staff Received Final Draft of One Water Plan
  - Dec 15<sup>th</sup> Council: Adopted Strategic Plan
  - Dec 15<sup>th</sup> Council: Reviewed City Electrification Projects

# Tying it All Together





### **Previous CIP Projects**

#### **Building & Facilities**

Compressed Natural Gas (CNG) System Upgrade Municipal Buildings and Facilities Repairs

#### Information Technology

**VoIP Phone System Installation** 

#### Parks

Berkshire Pocket Park Grevalia Pocket Park

#### Sewer

Sewer Line Repairs & Replacements Sewer Master Plan and Sanitary Sewer Management Plan

#### Stormwater

Rio Hondo Load Reduction Strategy Stormwater Projects Concept, Feasibility and Strategy Development for Grants

re	ets
	Preventative Maintenance: Cap and Slurry Seal
	Citywide Sidewalk ADA Improvements
	Street Improvement Projects
	Neighborhood Traffic Management Plan
	Pedestrian Crossing Enhancements
	Mission Street Pedestrian Improvement Project
	Columbia St/Pasadena Ave Turn Lanes,
	Columbia St/Orange Grove Ave Striping
ar	sportation & Traffic
	Monterey Road and Orange Grove Signal
	Fair Oaks Avenue Signal Synchronization
	Garfield Avenue and Monterey Road Signal
	Garfield Avenue and Oak Street Signal
at	er
	Graves Reservoir
	Water Master Plan
	Waterline Replacement
	Huntington & Fair Oaks Turf Removal & Landscape
	City Hall Impervious Surface Removal &

**Drought Tolerant Landscape** 



# <u>Completed</u> Projects From Previous 2020-2024 CIP

- Compressed Natural Gas (CNG) Station Upgrade Installed new fast-fill CNG station for fleet vehicles and new 50 kW DCFC EV Charger
- Building Repairs (Civic & Senior Centers HVAC Systems)
   Replaced/Retrofitted City Hall, Police Department & Senior Center HVAC
- Monterey Road and Orange Grove Signal & Streets New traffic signal and pavement, sidewalk, curbs/gutters, pedestrian elements, and water meters, valve, hydrants, etc.



## <u>Completed</u> Projects From Previous 2020-2024 CIP



**CNG** Station







Monterey & Orange Grove



# <u>Completed</u> Projects From Previous 2020-2024 CIP

Graves Reservoir

Replacement of reservoir and pump station and installation of new wellhead treatment systems, as well as overall site improvements

- Huntington & Fair Oaks Turf Removal & Landscape
   Median improvements that included installation of drought tolerant plants
   and drip irrigation systems
- City Hall Impervious Surface Removal & Drought Tolerant Landscaping

Replaced landscaping at Civic Center exterior courtyard (Mission street entry way) and interior courtyard



# <u>Completed</u> Projects From Previous 2020-2024 CIP



Graves Reservoir



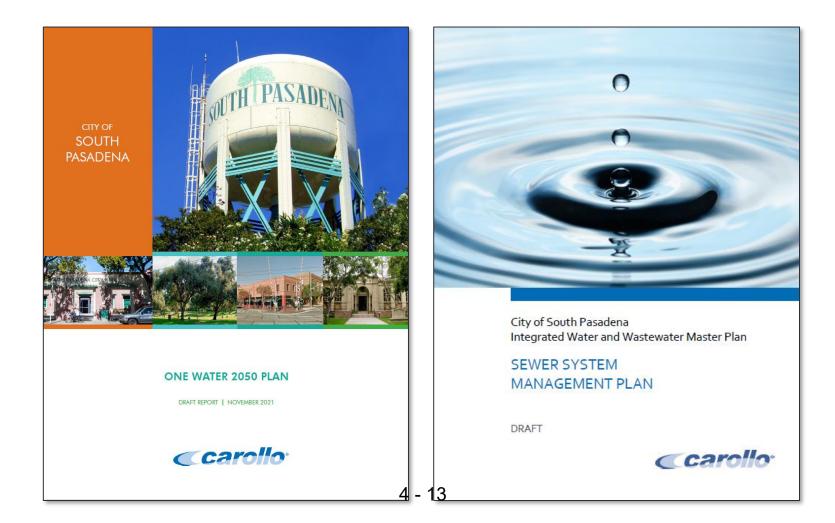
Huntington & Fair Oaks Turf Removal



City Hall Landscaping



## Previous 2020-2024 CIP Projects Pending Completion





# Previous 2020-2024 CIP Projects In-Progress

- Stormwater Projects Concept, Feasibility and Strategy Development for Grants
  - Arroyo Seco Lower Arroyo Park Infiltration Basin, Golf Course Wetland, and Golf Course Driving Range Wetland/Infiltration undergoing fully funded feasibility study – recently conducted stakeholder & community outreach
  - Huntington Drive Regional Green Street contract award pending by LA County to to begin fully funded feasibility study
  - Camino Verde Stormwater Treatment/Infiltration Project being considered by the Measure W Watershed Area Steering Committee for funding of a feasibility study
- Rio Hondo Load Reduction Strategy (LRS)

Low flow treatment system along the Alhambra Wash – South Pasadena shares cost with other Cities  $(3\frac{4}{4})_1$  discharging stormwater to the Rio Hondo – project is in design phase with expected completion in 2024 <sup>13</sup>



# Previous 2020-2024 CIP Projects <u>In-Progress</u>

Street Improvement Projects
 FY 2019-2020 Street Project List – 60% Design Complete

 FY 2020-2021 Street Project List – Street Segments Selected

Review Funding Source Eligibility

- Street Preventative Maintenance
   FY 2018-2019 & 2019-2020 Streets identified for Cape (plans) & Slurry Seal
- Berkshire & Grevelia Pocket Parks
   Conceptual Designs Complete & CEQA Pending



#### Previous 2020-2024 CIP Incorporated into New Plan

#### Buildings and Facility Repairs

New citywide facility condition assessment that also includes space planning and security concerns

#### VoIP Phone System Installation

Implementing voice communications into the data network to replace existing telephone systems which are no longer manufactured or supported – offers an opportunity to reduce costs, streamline management add features.

• Water & Sewer Pipeline Replacements 5-year CIP replacement schedule based on 30-year master plan



#### Previous 2020-2024 CIP Incorporated into New Plan

- Mission St. Pedestrian Crossing Enhancements
   Conceptual plan developed for placement of traffic signal feedback
   pedestrian sensors & solar rectangular rapid flashing beacons
- Transportation Projects

Seeking regional Measure M funding allocation for modification of signals at Columbia/Pasadena and Garfield/Monterey, as well as Columbia & Orange Grove Striping

Signal at Garfield/Oak to be evaluated

Neighborhood Traffic Management Plan Implementation

Citywide Sidewalk & ADA Improvements

Previously Planned for 12 intersections along Meridian - Lyndon to Bonita Proposed schedule to repair and update sidewalks as needed considering condition, pedestrian demand, and removal of architectural barriers.



# Strategic Plan & CIP

- 1. Develop and Implement Strong Fiscal Policies to Ensure a Resilient Financial Future.
  - Capital Improvement Program & Indirect Cost Allocation Plan
- 2. Create a Strong Economic Development Strategy to Strengthen Local Business.
  - Permit Management Software
- 3. Develop a Comprehensive Emergency Preparedness Plan to Ensure Public Safety through Active Response and Recovery Efforts.
  - Public Safety Facilities & Capital Equipment



# Strategic Plan & CIP

- 4. Enhance Community Sustainability through Investment in Infrastructure and Environmental Management Programs.
  - Comprehensive Capital Improvement Program
  - Implement Climate Action Plan
  - Implement One Water Plan
  - Berkshire & Grevelia pocket parks construction
  - Update Mobility Master Plan including bike lanes & walkability
  - Facility condition and security assessment & space planning
  - Transportation Demand Management (TDM) / Transportation System Management (TSM) Alternative
  - City fleet electrification 4 19



# Strategic Plan & CIP

- 5. Plan for Affordable Housing to Comply with State Mandates and Respond to Community Needs.
- 6. Enhance Customer Service through Innovation to More Effectively Respond to Community Priorities.
  - Neighborhood Traffic Management Policy Adoption and Implementation
  - Technology improvements, such as Automated Customer Care Application, Agenda Management, & Library Radio Frequency Identification (RFID) and Automated Materials Handling (AMH) System



## Next Steps for Budget Season

• Mid-Year Budget Approval

In addition to Operating Budget adjustments, make updates to the already approved FY 2021-2022 CIP project list and budget

- Identify CIP Funding Sources & Grant Requirements
   To be reviewed by staff and recommendations presented during budget
   process
- CIP Presented to City Council for Approval Council and community feedback to refine project list

# Types of Funding



#### Local Return Funds

- Received by the City annually from collected taxes
- Restricted as to what may be funded (mainly transportation and infrastructure related)
  - On average, the City is awarded \$2.6 Million in Local Return Funds annually
  - Current usage of Local Return Funds include the Dial A Ride Program, street and pedestrian improvements
  - Operational budget also makes use of Local Return Funds: salaries, equipment, etc.

#### Grant Funds

- Awarded to City after a competitive application process
- Restrictive in terms of usage
- Once awarded, City must comply with reporting requirements such as expenditure reporting and reimbursement invoicing
  - Over the past two Fiscal Years, the City has been awarded \$2.4 Million in grants
  - Example: Metro Open Streets was awarded to the City and was used for the Slow Streets Program



#### Local Return Funds

Fund Name	Purpose of Funds
Measure M	Improvement of traffic flow, road improvements, traffic signal improvements, and other transit related projects
Measure R	Improvement of traffic flow, road improvements, traffic signal improvements, and other transit related projects
Measure W	Improvement of water quality, projects that provide preparation to future droughts, and provide communities with parks and wetlands
<b>Proposition A</b>	Local transit projects and/ or services
Proposition C	To benefit public transit through repairs of transportation infrastructure and services/ equipment purchases
Road Maintenance and Rehabilitation (RMRA/ SB1)	The maintenance and rehabilitation of local streets, traffic control devices and complete street components
State Gas Tax	Street-related construction and/or maintenance projects
Transportation Development Act (TDA)	Bicycle and pedestrian facilities

# **Recently Approved Funding**

Fund Name	Purpose of Funds	Amount
Coronavirus Aid Relief and Economic Security (CARES) Act	Federal funding awarded to states to distribute to local governments in response to the COVID-19 pandemic to provide direct economic assistance for expenditures related to the pandemic	\$314,333*
American Rescue Plan Act (ARPA) (New regulations released as of January 6 <sup>th</sup> , 2022)	Federal funding awarded to local governments to mitigate the impacts of COVID-19 pandemic. Funds may be used in the following categories: (1) Investments in Sewer, Water and Broadband Infrastructure, (2) Support for Essential Workers (3), Support Public Health, & (4) Economic Impact Mitigation	\$6,059,235
Infrastructure Investment and Jobs Act	Federal Funding will be allocated to states for distribution to local governments - investing in infrastructure such as roads and bridges, with the goal of promoting safety and combating the climate crisis	TBD



### **Discussion & Next Steps**

- Council Policy Discussion/Direction on CIP Project List CIP reflects General Plan & Strategic Plan goals
- Mid-Year Budget Approval

In addition to Operating Budget adjustments, make updates to the already approved FY 2021-2022 CIP project list and budget

- Staff Identify CIP Funding Sources & Grant Requirements
   To be reviewed by staff and recommendations presented during budget
   process
- CIP Presented to City Council for Approval Council and community feedback to refine project list



#### Questions